

# STATE OF NORTH CAROLINA DEPARTMENT OF TRANSPORTATION

MICHAEL F. EASLEY GOVERNOR

LYNDO TIPPETT **SECRETARY** 

August 18, 2003

Mr. Steve Lund U.S. Army Corps of Engineers Asheville Field Office 151 Patton Ave., Room 208 Asheville, NC 28801-5006

Attention: Mr. Steve Lund

**NCDOT** Coordinator

SUBJECT: Application for Individual Section 404 and 401 permits: Catawba

County, Newton-Conover Eastern Loop; Federal Aid Project No. STP-16(2). State Project No. 8.1792401. TIP No. U-2404A. WBS Element 34797.1.1.

\$475.00 Debit work order 8.1792401, WBS Element 34797.1.1

The North Carolina Department of Transportation (NCDOT) proposes to construct on new location a four-lane median-divided curb and gutter highway from NC 16 south of Newton to SR 1739 (Emanuel Church Rd). The project is approximately 3.9 miles in length. This application package consists of the cover letter, ENG Form, permit drawings, a document entitled HYDRAULIC DESIGN AND PERMIT REVIEW MEETINGS FOR U-2404A and half size plan sheets

Purpose and Need: The EA states that the purpose of the project is to improve accessibility and traffic service for residents, businesses and industry in Newton, Conover, Hickory and surrounding areas. The Eastern Loop will also provide a section of the proposed thoroughfare loop that will eventually encircle Newton and Conover and will provide the opportunity to relocate NC 16 out of the downtown area to the eastern perimeters of Newton and Conover.

Summary of Impacts: There will be a total of 2128 feet (ft) of permanent stream impacts. Riverine wetland impacts total 0.22 ac.

Summary of Mitigation: The project has been designed to avoid and minimize impacts to the streams and wetlands to the greatest extent possible. The Ecosystem Enhancement Program (EEP) will assume responsibility for satisfying the compensatory mitigation requirements for this project.

WEBSITE: WWW.NCDOT.ORG

#### **NEPA DOCUMENT STATUS**

An Environmental Assessment (EA) was submitted by the NCDOT in compliance with the National Environmental Policy Act. The EA was approved on December 10, 1996. A Finding of No Significant Impact (FONSI) was approved on August 29, 1997. The document addressed all sections of U-2404 from the NC 16 south of Newton to NC 16 north of Conover in Catawba County. The EA explains the purpose and need for the project; provides a description of the alternatives considered; and characterizes the social, economic, and environmental effects. After the EA was approved it was circulated to federal state and local agencies. Copies of the EA and FONSI have been provided to regulatory review agencies involved in the approval process. Additional copies will be provided upon request.

### INDEPENDENT UTILITY

It is the opinion of the NCDOT that the proposed construction Newton-Conover Eastern Loop, involving Section A, has independent utility from the remaining section of the project. The NCDOT believes that this section can be considered independent of the remaining section because it meets the following objectives of "independent utility" as defined by the FHWA:

- this section of the project connects logical termini since it ties into an existing alignment;
- this section of the project is of sufficient length that environmental matters have been addressed on a broad scope (EA and FONSI);
- this section of the project has independent significance such that it is usable and of reasonable expenditure even if no other improvements are made in the area; and,
- this section of the project does not restrict consideration of alternatives for other reasonable forseeable transportation improvements.

### IMPACTS TO WATERS OF THE UNITED STATES

Construction of the proposed project will necessitate impacts to jurisdictional surface waters. The project lies in the Catawba River Basin. Sites 1-4 are in Hydrologic Unit 03050102 and Sites 5-10 are in Hydrologic Unit 03050101. Streams crossed by the project include an unnamed tributary (UT) to Smyre Creek (index #11-129-5-4-1), UT to Town Creek (index #11-129-5-4), UT to McLin Creek and McLin Creek itself (index #11-76-5-(0.3). All streams have a Best Usage Classification of "C".

Surface waters will be affected by placement of pipes and box culverts within the roadway fill to accommodate stream crossings. Jurisdictional streams were identified according to guidelines set forth in "Field Location of Streams, Ditches, and Ponding" (NCDENR 1997). Stream and wetland delineations were verified by the U.S. Army Corps of Engineers (USACE) on October 7, 1999. Wetland delineations were conducted using the field delineation method outlined in the 1987 Corps of Engineers Wetland Delineation Manual (Environmental Laboratory 1987). Table 2 summarizes impacts to surface waters from TIP No. U-2404 A.

Table 1. Surface Water Impacts Resulting from TIP No. U-2404 A

Site	Stream Type	Stream Name	Hydrologic Unit	Impact Area (ac)	Linear Impacts (ft)	Mitigation Required (ft)
1	perennial	UT to Smyre Creek	03050102	0.02	59	118
2	perennial	UT to Town Creek	03050102	< 0.02	72	144
3	perennial	UT to Town Creek	03050102	0.05	266	266
4	perennial	UT to Town Creek	03050102	0.05	236	236
5	intermittent	UT to McLin Creek	03050101	< 0.10	177	0
6	perennial	UT to McLin Creek	03050101	0.02	312	624
7	perennial	UT to McLin Creek	03050101	0.02	259	518
8	perennial	McLin Creek	03050101	0.02	180	360
9	perennial	McLin Creek	03050101	0.07	272	544
10	perennial	UT to McLin Creek	03050101	0.02	295	590
	TOTAL			0.39	2128	3400

All impacted streams from this project are perennial except Site 5. During a field visit on October 7, 1999, the USACE made determinations about mitigation for the streams on this project as shown in Table 1.

Sites 1, 2, 6, 7, 8, 9, and 10 are all perennial streams that will require mitigation at a 2:1 ratio.

Site 3 is a very low perennial stream and after discussion, it was decided a 1:1 ratio was pertinent for this site.

Site 4 is a perennial stream that is degraded and polluted by the nearby residential homes, therefore a 1:1 ratio is pertinent for this site.

Site 5 is an intermittent stream at the outlet of a pond that does not require mitigation.

Wetland impacts for this project only occur in Hydrologic Unit 03050102. The project will impact 0.22 ac of riverine wetlands. Only two wetland sites are found along this project.

Site 2 is a wetland formed by a drained pond with hydrology from the stream running through it. Vegetation at this site consists of tulip poplar (*Lirodendron tulipifera*), giant cane (*Arundinaria gigantea*), *Microstegium virmineum*, blackberry (Rubus argutus) and poison ivy (*Toxicodendron radicans*). Wetland impacts at this site are 0.15 ac of fill.

Site 4 is has small wetlands adjacent to the stream. Vegetation at this site consists of red maple (*Acer rubrum*), giant cane, persimmon (*Diospyros virginiana*), tag alder (*Alnus serrulata*), and netted-chain fern (*Woodwardia areolata*). Wetland impacts at this site are 0.05 ac of fill and 0.02 ac of mechanized clearing.

### PROTECTED SPECIES

Endangered Species: Plants and animals with federal classifications of Endangered (E), Threatened (T), Proposed Endangered (PE), or Proposed Threatened (PT) are protected under provisions of Section 7 and Section 9 of the Endangered Species Act of 1973, as amended. As of March 7, 2002, the U.S. Fish and Wildlife Service (USFWS) lists one federally protected species for Catawba County (Table 2).

Table 2. Federally Protected Species for Catawba County

SCIENTIFIC NAME	COMMON NAME	STATUS	
Hexastylis naniflora	dwarf-flowered heartleaf	Threatened	

The EA states that a few areas met the soil and slope requirements but a field survey in October 1994 found no suitable habitat. A Biological Conclusion of "no effect" was given. The surveyed areas did not contain suitable habitat and no species were found. A Biological Conclusion of "No Effect" was rendered. Portions of the project study area that contained possible suitable habitat were surveyed again on August 27, 1999 to update the EA. No specimens were found. A survey was again conducted on April 15, 2003. No suitable habitat was found and no specimens were located, therefore this project will have "No Effect" on dwarf-flowered heartleaf.

#### **CULTURAL RESOURCES**

Archaeology: The EA states that according to the North Carolina State Historic Preservation Office (SHPO), there are no known archaeological sites within the project area. A survey will be accomplished when a preferred alternative is picked. The FONSI states that the final Cultural Resources Assessment Survey was completed in March 1997. The survey resulted in the discovery of four previously unrecorded sites, none of which are eligible for the National Register. One resident of the project area indicated there may be unmarked infant burials dating from the 1890s. Prior to construction, NCDOT will assess this site to address the purported presence of these unmarked burials. If remains are found, they will be relocated in accordance with all State guidelines.

<u>Historic</u>: The EA states that an Area of Potential Effect (APE) was determined during historic architectural survey. A reconnaissance survey was prepared and no resources listed in the National Register of Historic Places, on the State Study List or eligible for listing in the National Register are located within the APE for the project. The SHPO concurred with this finding and no further studies are actions are required.

#### **FEMA COMPLIANCE**

NCDOT is in compliance with the National Flood Insurance Program. NCDOT was approved of a floodway modification.

#### WILD AND SCENIC RIVER SYSTEM

The project will not impact any Federal Wild and Scenic Rivers or any rivers included in the list of North Carolina Natural and Scenic Rivers.

### INDIRECT AND CUMULATIVE IMPACTS

An Indirect and Cumulative Impact Study was conducted for TIP U-2404A, the Newton-Conover Bypass. The study concluded that the proposed project will not induce extensive development in the study area, but due to the increased regional roadway access future development will shift to the new road corridor. Although development is expected in the study area, the overall indirect and cumulative impacts resulting from the construction of the proposed project are expected to be minimal because of development limitations and regulations. There are no impaired streams in the study area. Therefore, it was determined that construction of TIP U-2404A will not result in indirect or cumulative impacts that will adversely affect water quality within the Catawba River Basin. The complete report is enclosed with this application.

### **MITIGATION OPTIONS**

The Corps of Engineers has adopted, through the Council on Environmental Quality (CEQ), a wetland mitigation policy that embraces the concept of "no net loss of wetlands" and sequencing. The purpose of this policy is to restore and maintain the chemical, biological, and physical integrity of the Waters of the United States. Mitigation of wetland and surface water impacts has been defined by the CEQ to include: avoiding impacts, minimizing impacts, rectifying impacts, reducing impacts over time and compensating for impacts (40 CFR 1508.20). Executive Order 11990 (Protection of Wetlands) and Department of Transportation Order 5660.1A (Preservation of the Nations Wetlands), emphasize protection of the functions and values provided by wetlands. These directives require that new construction in wetlands be avoided as much as possible and that all practicable measures are taken to minimize or mitigate impacts to wetlands.

**AVOIDANCE AND MINIMIZATION:** The NCDOT is committed to incorporating all reasonable and practicable design features to avoid and minimize jurisdictional impacts, and to provide full compensatory mitigation of all remaining, unavoidable jurisdictional impacts. Avoidance measures were taken during the planning and NEPA compliance stages; minimization measures were incorporated as part of the project design.

This project will impact 0.22 acre of wetlands and 2128 ft of streams. Wetlands and streams were avoided where possible. Appropriate sedimentation and erosion control measures, in accordance with the NCDOT's "Best Management Practices for Protection of Surface Waters" will be implemented to minimize impacts to wetlands and streams. No rip rap will be placed in any streambed. Impacts to streams were minimized to the fullest extent practicable by crossing the streams at a perpendicular angle. The design of the sites will result in a project that will not disturb aquatic life movements.

- No rock to be placed in streambed at jurisdictional sites.
- At Site 3, the outfall of structure 93 was moved from discharging directly into the stream. It was moved approximately 57 feet away from the stream to the south discharging into a lateral base ditch with rip rap.
- Site 7: Culvert buried one foot. The proposed box culvert is the width of the existing streambed.
- Site 8: Culvert buried one foot.
- Site 9: Culvert buried one foot.

Site 10: Culvert buried one foot. Structure 249 moved away from culvert inlet. Stormwater will flow through a lateral base ditch with rip rap that was extended from approximately 10 ft to 37 ft.

The NCDOT and its contractors will not excavate, fill, or perform land clearing activities within waters of the United States or any areas under the jurisdiction of the Department of the Army, Corps of Engineers (COE), except authorized by the COE. To ensure that all borrow and waste activities occur on high ground, except as authorized by permit, the NCDOT shall require its contractor to identify areas to be used for borrow material or for disposal of dredged or waste material. Documentation of the location and characteristics of all borrow and disposal sites associated with the project will be available to the COE on request.

<u>COMPENSATION:</u> The primary emphasis of the compensatory mitigation is to reestablish a condition that would have existed if the project were not built. As previously stated, mitigation is limited to reasonable expenditures and practicable considerations related to highway operation. Mitigation is generally accomplished through a combination of methods designed to replace wetland functions and values lost as a result of construction of the project. These methods consist of creation of new wetlands from uplands, borrow pits, and other non-wetland areas; restoration of wetlands; and enhancement of existing wetlands. Where such options may not be available, or when existing wetlands and wetland-surface water complexes are considered to be important resources worthy of preservation, consideration is given to preservation as at least one component of a compensatory mitigation proposal.

**FHWA STEP DOWN COMPLIANCE:** All compensatory mitigation must be in compliance with 23 CFR Part 777.9, "Mitigation of Impacts" that describes the actions that should be followed to qualify for Federal-aid highway funding. This process is known as the FHWA "Step Down" procedures:

1. Consideration must be given to mitigation within the right-of-way and should include the enhancement of existing wetlands and the creation of new wetlands in the highway median, borrow pit areas, interchange areas and along the roadside.

2. Where mitigation within the right-of-way does not fully offset wetland losses, compensatory mitigation may be conducted outside the right-of-way including enhancement, creation, and preservation.

Based upon the agreements stipulated in the "Memorandum of Agreement Among the North Carolina Department of Environment and Natural Resources, the North Carolina Department of Transportation, and the U.S. Army Corps of Engineers, Wilmington District" (MOA), it is understood that the North Carolina Department of Environment and Natural Resources Ecosystem Enhancement Program (EEP), will assume responsibility for satisfying the federal Clean Water Act compensatory mitigation requirements for NCDOT projects that are listed in Exhibit 1 of the subject MOA during the EEP transition period which ends on June 30, 2005.

Since the subject project is listed in Exhibit 1, the necessary compensatory mitigation to offset unavoidable impacts to waters that are jurisdictional under the federal Clean Water Act will be provided by the EEP. The offsetting mitigation will derive from an inventory of assets already in existence within the same 8-digit cataloguing unit. The Department has avoided and minimized impacts to jurisdictional resources to the greatest extent possible as described above. The remaining, unavoidable impacts to 0.22 acres of jurisdictional wetlands and to 2128 feet of jurisdictional streams will be offset by compensatory mitigation provided by the EEP program.

#### REGULATORY APPROVALS

Application is hereby made for a Department of the Army Section 404 for an Individual Permit as required for the above-described activities. We are also hereby requesting a 401 Water Quality Certification from the Division of Water Quality. In compliance with Section 143-215.3D(e) of the NCAC we will provide \$475.00 to act as payment for processing the Section 401 permit application previously noted in this application (see Subject line). We are providing seven copies of this application to the North Carolina Department of Environment and Natural Resources, Division of Water Quality, for their review.

If you have any questions or need additional information please call Rachelle Beauregard at 715-1383.

Sincerely,

Gregory J. Thorpe, Ph.D.

Environmental Management Director, PDEA

cc:

Mr. John Dorney, NCDWQ (7copies)

Mr. Marla Chambers, NCWRC

Ms. Kathy Matthews, USEPA

Mr. Marella Buncick, USFWS

Mr. John F. Sullivan III, P.E., FHWA

Mr. Jay Bennett, P.E., Roadway Design

Mr. Omar Sultan, Programming and TIP

Ms. Deborah Barbour, P.E., Highway Design

Mr. David Chang, P.E., Hydraulics

Mr. Greg Perfetti, P.E., Structure Design

Mr. Mark Staley, P.E., Roadside Environmental

Mr. M.L. Holder, P.E., Division 12 Engineer

Mr. Trish Simon, Divison 12 Environmental Officer

Mr. David Franklin, USACE, Wilmington Field Office (Cover Letter Only)

Mr. William Gilmore, EEP, Raleigh

# APPLICATION FOR DEPARTMENT OF THE ARMY PERMIT (33 CFR 325)

OMB APPROVAL NO. 0710-003 Expires December 31, 2004

Public reporting burden for this collection of information is estimated to average 10 hours per response, although the majority of applications should require 5 hours or less. This includes the time for reviewing instructions, searching existing data sources, gathering and maintaining the data needed, and completing and reviewing the collection of information. Send comments regarding this burden estimate or any other aspect of this collection of information, including suggestions for reducing this burden, to Department of Defense, Washington Headquarters Service Directorate of Information Operations and Reports, 1215 Jefferson Davis Highway, Suite 1204, Arlington, VA 22202-4302; and to the Office of Management and Budget, Paperwork Reduction Project (0710-0003), Washington, DC 20503. Respondents should be aware that notwithstanding any other provision of law, no person shall be subject to any penalty for failing to comply with a collection of information if it does not display a currently valid OMB control number. Please DO NOT RETURN your form to either of those addresses. Completed applications must be submitted to the District Engineer having jurisdiction over the location of the proposed activity.

#### PRIVACY ACT STATEMENT

Authority: Rivers and Harbors Act, Section 10, 33 USC 403: Clean Water Act, Section 404, 33 USC 1344; Marine Protection, Research and Sanctuaries Act, 33 USC 1413, Section 103. Principal Purpose: Information provided on this form will be used in evaluating the application for a permit. Routine Uses: This information may be shared with the Department of Justice and other federal, state, and local government agencies. Submission of requested information is voluntary, however, if information is not provided the permit application cannot be evaluated nor can a permit be issued.

One set of original drawings or good reproducible copies which show the location and character of the proposed activity must be attached to this application (see sample drawings and instructions) and be submitted to the District Engineer having jurisdiction over the location of the proposed activity. An application that is not completed in full will be returned.

activity. An application that is not com		BE FILLED BY THE CORPS	6)
1. APPLICATION NO.	2. FIELD OFFICE CODE	3. DATE RECEIVED	4. DATE APPLICATION COMPLETED
	(TEMO DEL 014/TO F		
	(ITEMS BELOW TO E	BE FILLED BY APPLICANT	
5. APPLICANT'S NAME	-anamantatian	8. AUTHORIZED AGENT'S	NAME AND TITLE (an agent is not required)
North Carolina Department of Tr Project Development & Environn			
Project Development & Environi	iiciiai Aliaiysis		
6. APPLICANT'S ADDRESS		9. AGENT'S ADDRESS	
1548 Mail Service Center			
Raleigh, NC 27611			
7. APPLICANT'S PHONE NOs	. W/AREA CODE	10. AGENT'S PHONE NOS	. W/AREA CODE
a. Residence		a. Residence	
b. Business 919-733-3141		b. Business	
11.	STATEMENT (	OF AUTHORIZATION	
APPLICANT'S SIGNATU	RE	DAT	<u> </u>
NA	ME, LOCATION, AND DESC	DIDTION OF PRO IECT OF	ACTIVITY
12. PROJECT NAME OR TITL		KII TION OKT KOOLOT OK	AOTIVITI
Newton-Convoer Eastern L		-2404A)	
13. NAME OF WATERBODY,		14. PROJECT STREET A	DDRESS (if applicable)
McLin, Town and Smyre Creeks	3		
15. LOCATION OF PROJECT			
Catawba	NC		
<u>Catawba</u> COUNTY	NC STATE	-	
COUNTY	STATE	) Section, Township, Range, Lat/Lon, and	or Accessors's Parcel Number, for example.

17. DIRECTIONS TO THE SITE

Go South in NC 16 off I-40 approximately 4 miles to reach the southern terminus of the project

	w alignment from NC 16 south of Newton to SR 1739 (Emanuel Church Rd) with the addition of several culvert alled over stream crossings and some wetland fill
19.	Project Purpose (Describe the reason or purpose of the project, see instructions)
	Public transportation
	USE BLOCKS 20-22 IF DREDGED AND/OR FILL MATERIAL IS TO BE DISCHARGED
20.	Reason(s) for Discharge
	construction of culverts for new road alignment
21.	Type(s) of Material Being Discharged and the Amount of Each Type in Cubic Yards
	The proposed installation of 7 pipe culverts, 3 box culverts and 1 culvert extension.
22.	Surface Area in Acres of Wetlands or Other Waters Filled (see instructions)
	0.22 ac of wetland fill, 2128 ft of stream impacts
23.	Is Any Portion of the Work Already Complete? Yes X No IF YES, DESCRIBE THE COMPLETED WORK
	U-2404B See Environmental Document
24.	Addresses of Adjoining Property Owners, Lessees, Etc., Whose Property Adjoins the Waterbody (If more than can be entered here, please attach a supplemental list).
	See property owner list in permit drawings
25.	List of Other Certifications or Approvals/Denials Received from other Federal, State, or Local Agencies for Work Described in This Application.  AGENCY TYPE APPROVAL IDENTIFICATION NUMBER DATE APPLIED DATE APPROVED DATE DENIED
·w	ould include but is not restricted to zoning, building, and flood plain permits
26.	complete and accurate. I further certify that I possess the authority to undertake the work described herein or am acting as the duly authorized agent of the applicant.
	SIGNATURE OF APPLICANT DATE SIGNATURE OF AGENT DATE
	The application must be signed by the person who desires to undertake the proposed activity (applicant) or it may be signed by a duly authorized agent if the statement in block 11 has been filled out and signed.
	18 U.S.C. Section 1001 provides that: Whoever, in any manner within the jurisdiction of any department or agency of the United States knowingly and willfully falsifies, conceals, or covers up any trick, scheme, or disguises a material fact or makes any false, fictitious or fraudulent statements or representations or makes or uses any false writing or document knowing same to contain any false, fictitious or fraudulent statements or entry, shall be fined not more than \$10,000 or imprisoned not more than five years or both.

Nature of Activity (Description of project, include all features)

ENG FORM 4345, Jul 97 EDITION OF FEB 94 IS OBSOLETE (Proponent: CECW-OR)



## STATE OF NORTH CAROLINA DEPARTMENT OF TRANSPORTATION

MICHAEL F. EASLEY GOVERNOR

LYNDO TIPPETT SECRETARY

August 18, 2003

Mr. William D. Gilmore, P.E. EEP Transition Manager Ecosystem Enhancement Program 1652 Mail Service Center Raleigh, NC 27699-1652

Dear Sir:

Subject:

Catawba County, Newton-Conover Eastern Loop from NC 16 to SR 1739

(Emanuel Church Rd). Federal Aid Project No. STP-16(2).

State Project No. 8.1792401. TIP No. U-2404A.

The purpose of this letter is to request that the North Carolina Ecosystem Enhancement Program (EEP) provide confirmation that you are willing to provide compensatory mitigation for the project in accordance with the Memorandum of Agreement (MOA) signed July 22, 2003 by the USACE, the NCDENR and the NCDOT.

The North Carolina Department of Transportation (NCDOT) proposes to construct on new location a four-lane median-divided curb and gutter highway from NC 16 south of Newton to SR 1739 (Emanuel Church Rd). The project is approximately 3.9 miles in length.

# RESOURCES UNDER THE JURISDICTION OF SECTION 404 AND 401 OF THE CLEAN WATER ACT.

We have avoided and minimized the impacts to jurisdictional resources to the greatest extent possible as described in the permit application. A copy of the permit application can be found at <a href="http://www.ncdot.org/planning/pe/naturalunit/Applications.html">http://www.ncdot.org/planning/pe/naturalunit/Applications.html</a>. The remaining impacts to jurisdictional resources will be compensated for by mitigation provided by the EEP program. We estimate that 633 linear feet of jurisdictional perennial streams in Hydrological Cataloguing Unit (HU) 03050102 along with 0.22 acres of riverine wetlands will be impacted. In HU 03050101, we estimate 1318 linear feet of jurisdictional perennial streams and 177 linear feet of intermittent streams will be impacted.

The project is located in the Piedmont Physiographic Province in Catawba County in the Catawba River basin in Hydrological Cataloguing Units 03050101 and 03050102.

- The stream impacts, summarized in Table 1, will be to first, second and/OR third order perennial streams and first, second, and/or third order intermittent stream that are tributaries to Smyre Creek [DWQ #11-129-5-4-1], Town Creek [DWQ # 11-129-5-4], and McLin Creek [DWQ# 11-76-5-(0.3)], We propose to mitigate for the stream impacts by using the EEP for the 2128 feet of impacts.
- The wetland impacts, summarized in Table 1, totals 0.22 acres of riverine wetlands. We propose to provide compensatory mitigation for the wetland impacts by using the EEP for the 0.22 acres of impacts.

Table 1. Surface Water and Wetland Impacts Resulting from TIP No. U-2404 A

Site	Stream Type	Stream Name	Hydrologic Unit	Impact Area (ac)	Linear Impacts (ft)	Mitigation Required (ft)	Wetland Impacts (ac)
1	perennial	UT to Smyre Creek	03050102	0.02	59	118	0
2	perennial	UT to Town Creek	03050102	< 0.02	72	144	0.15
3	perennial	UT to Town Creek	03050102	0.05	266	266	0
4	perennial	UT to Town Creek	03050102	0.05	236	236	0.07
5	intermittent	UT to McLin Creek	03050101	< 0.10	177	0	0
6	perennial	UT to McLin Creek	03050101	0.02	312	624	0
7	perennial	UT to McLin Creek	03050101	0.02	259	518	0
8	perennial	McLin Creek	03050101	0.02	180	360	0
9	perennial	McLin Creek	03050101	0.07	272	544	0
10	perennial	UT to McLin Creek	03050101	0.02	295	590	0
	TOTAL			0.39	2128	3400	0.22

Please send the letter of confirmation to Steve Lund (USACE Coordinator) at U. S. Army Corps of Engineers Asheville Regulatory Field Office, 151 Patton Ave, Room 208, Asheville, NC 28801-5006). Mr. Lund's FAX number is 828-271-4858. The current let date for the project is (December 16, 2003) for which the let review date is (October 28, 2003).

In order to satisfy regulatory assurances that mitigation will be performed; the NCDWQ requires a formal letter from EEP indicating their willingness and ability to provide the mitigation work requested by NCDOT. The NCDOT requests such a letter of confirmation be addressed to Mr. John Dorney of NCDWQ, with copies submitted to NCDOT.

If you have any questions or need additional information please call Rachelle Beauregard at 715-1383.

Sincerely,

Gregory J. Thorpe, Ph.D.,

**Environmental Management Director** 

Project Development & Environmental Analysis Branch

## cc: w/attachment

Mr. John Dorney, NCDWQ (7copies)

Mr. Marla Chambers, NCWRC

Ms. Kathy Matthews, USEPA

Mr. Marella Buncick, USFWS

Mr. John F. Sullivan III, P.E., FHWA

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Mr. Omar Sultan, Programming and TIP

Ms. Deborah Barbour, P.E., Highway Design

Mr. David Chang, P.E., Hydraulics

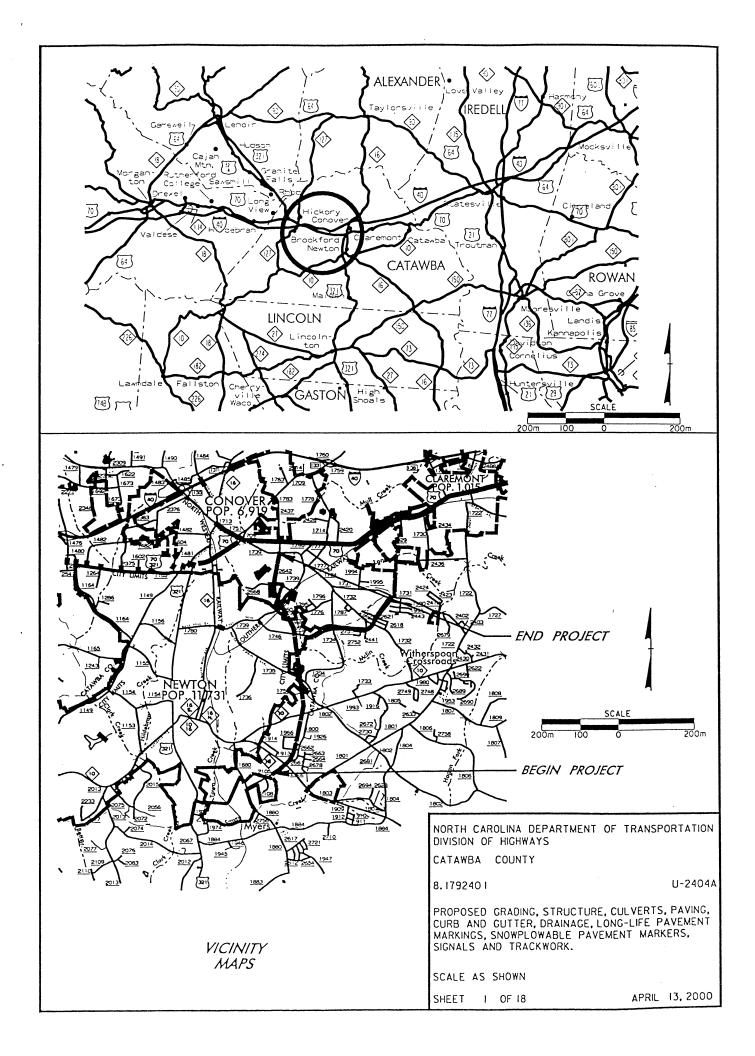
Mr. Greg Perfetti, P.E., Structure Design

Mr. Mark Staley, P.E., Roadside Environmental

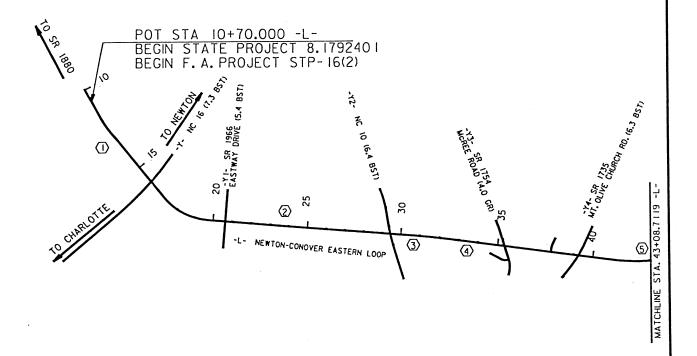
Mr. M.L. Holder, P.E., Division 12 Engineer

Mr. Trish Simon, Divison 12 Environmental Officer

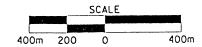
Mr. David Franklin, USACE, Wilmington Field Office (Cover Letter Only)







# SITE MAP



NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

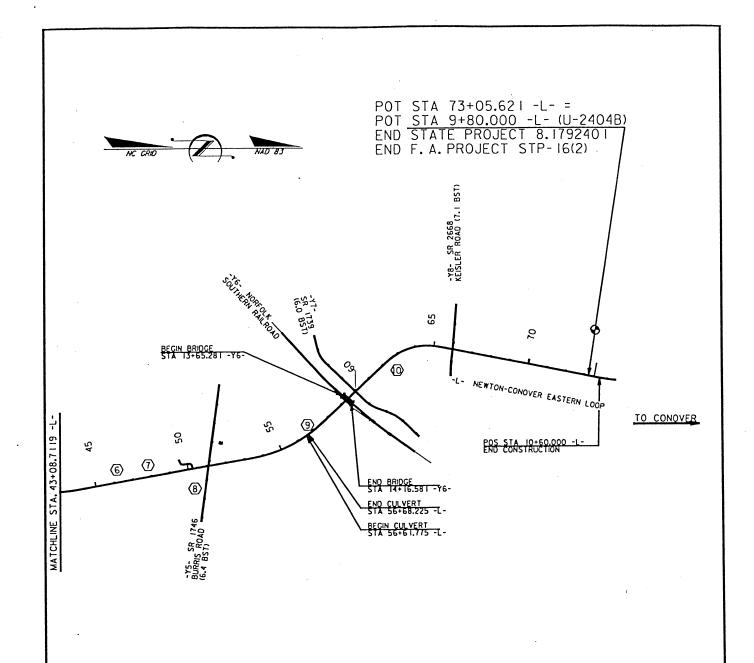
8.1792401

U-2404A

PROPOSED GRADING, STRUCTURE, CULVERTS, PAVING, CURB AND CUTTER, DRAINAGE, LONG-LIFE PAVEMENT MARKINGS, SNOWPLOWABLE PAVEMENT MARKERS, SIGNALS AND TRACKWORK.

SCALE AS SHOWN

SHEET 2 OF 18



# SITE MAP



NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

8.1792401

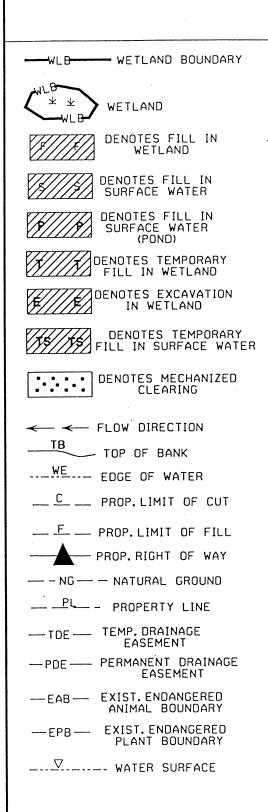
U-2404A

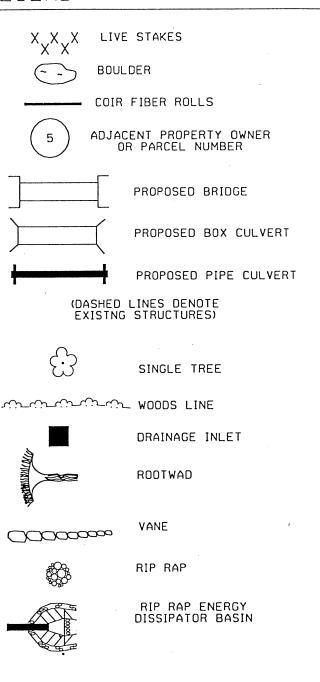
PROPOSED GRADING, STRUCTURE, CULVERTS, PAVING, CURB AND GUTTER, DRAINAGE, LONG-LIFE PAVEMENT MARKINGS, SNOWPLOWABLE PAVEMENT MARKERS, SIGNALS AND TRACKWORK.

SCALE AS SHOWN

SHEET 3 OF 18

# LEGEND





NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

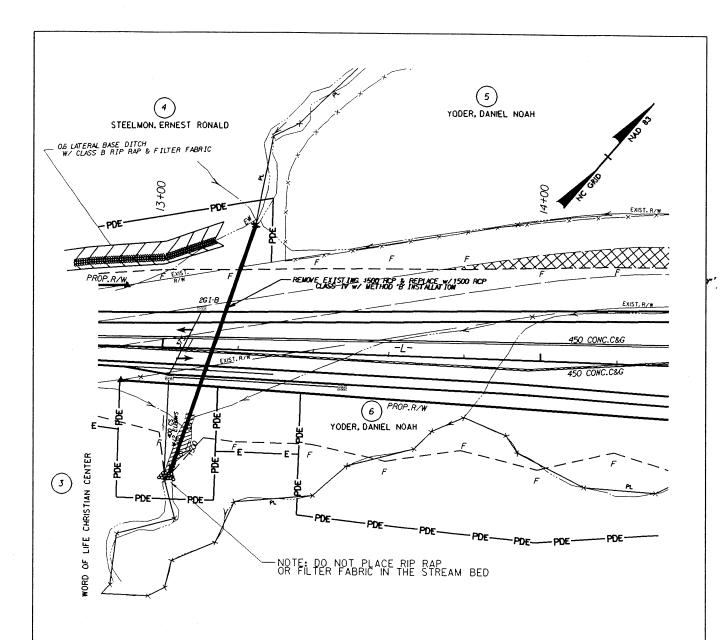
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U-2404A

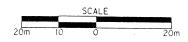
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SCALE AS SHOWN

SHEET 4 OF 18



# SITE#1





NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

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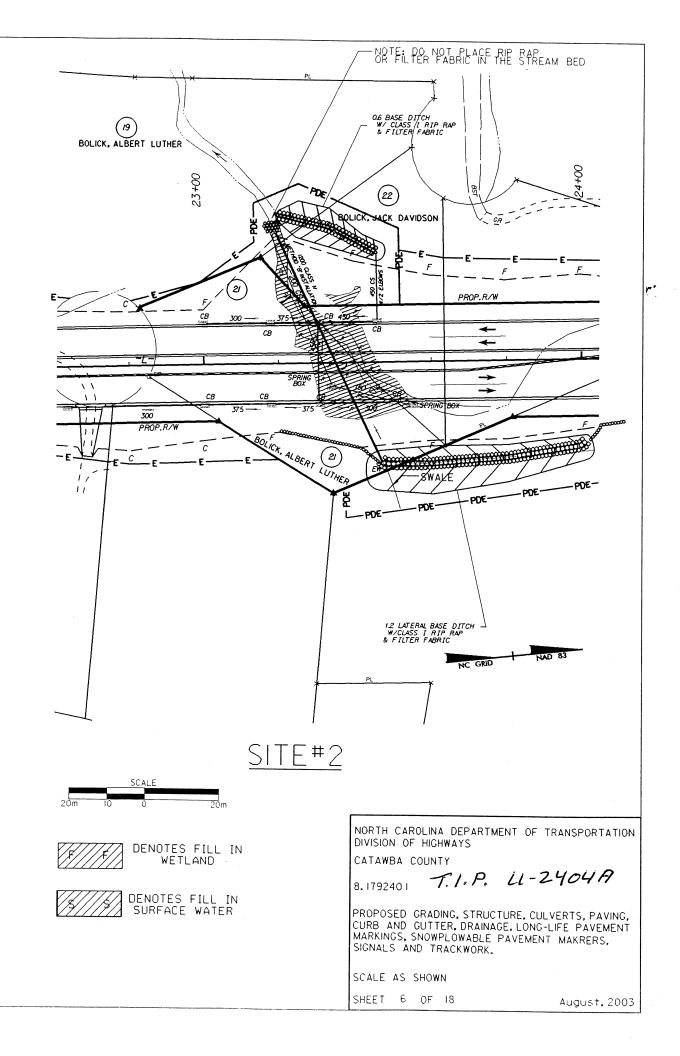
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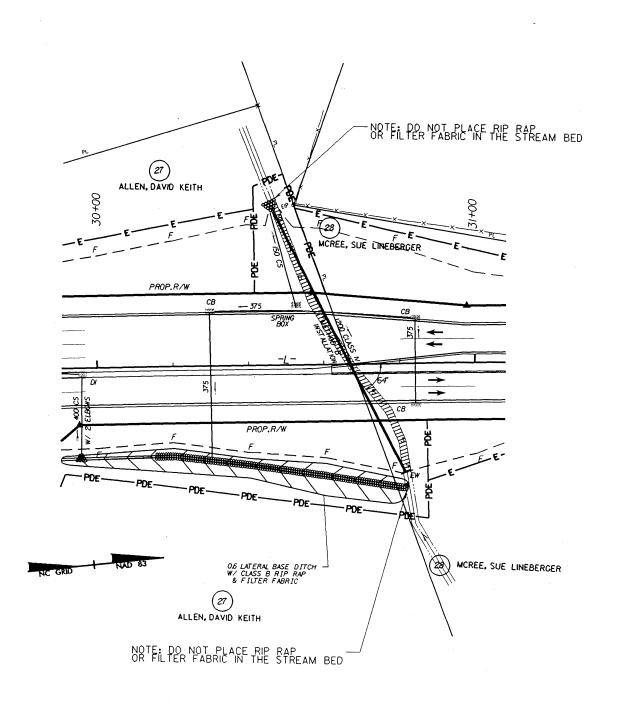
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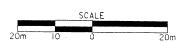
SHEET 5 OF 18

August, 2003





# SITE#3





NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

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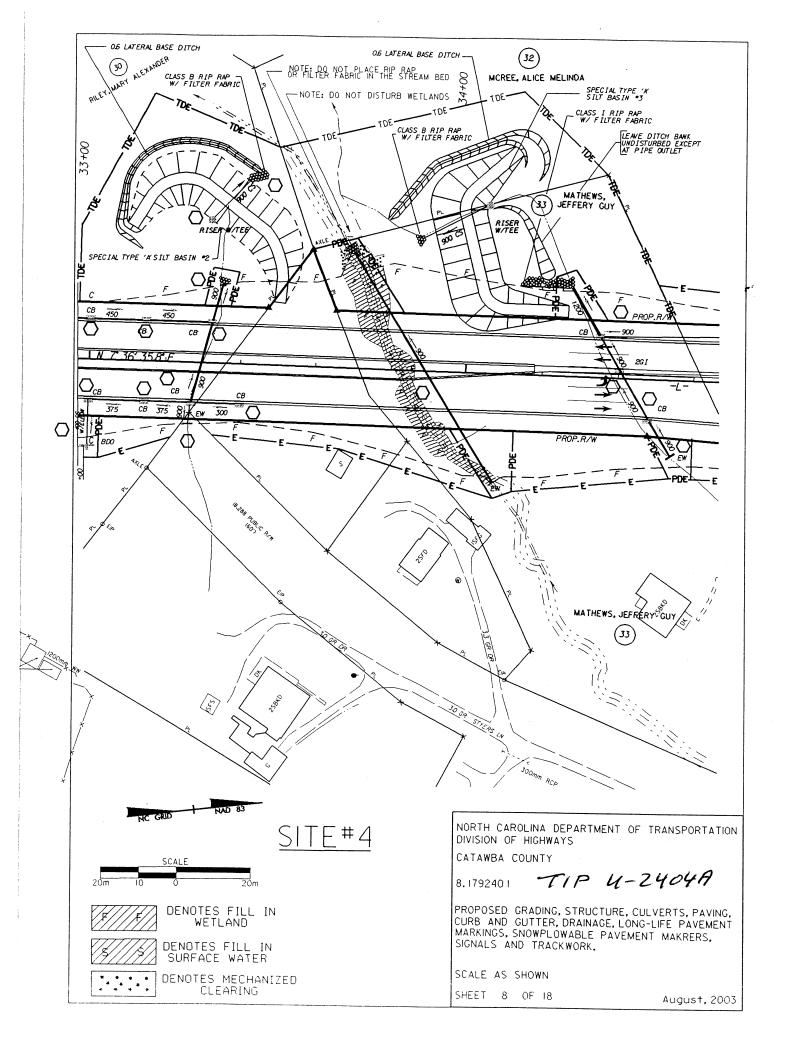
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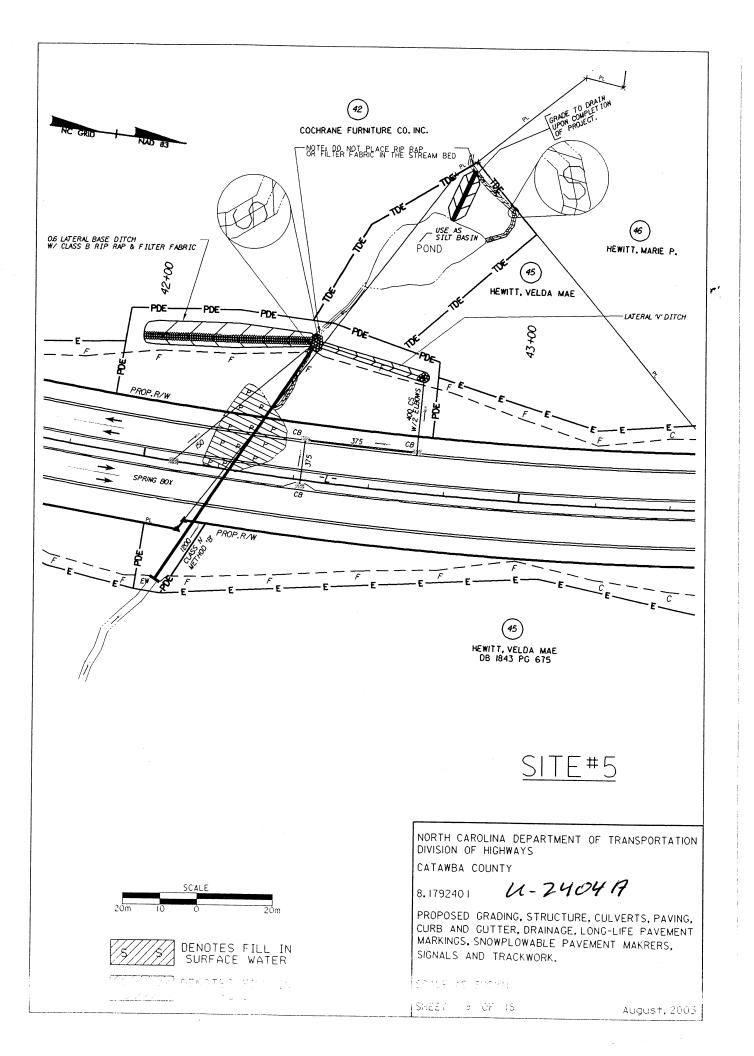
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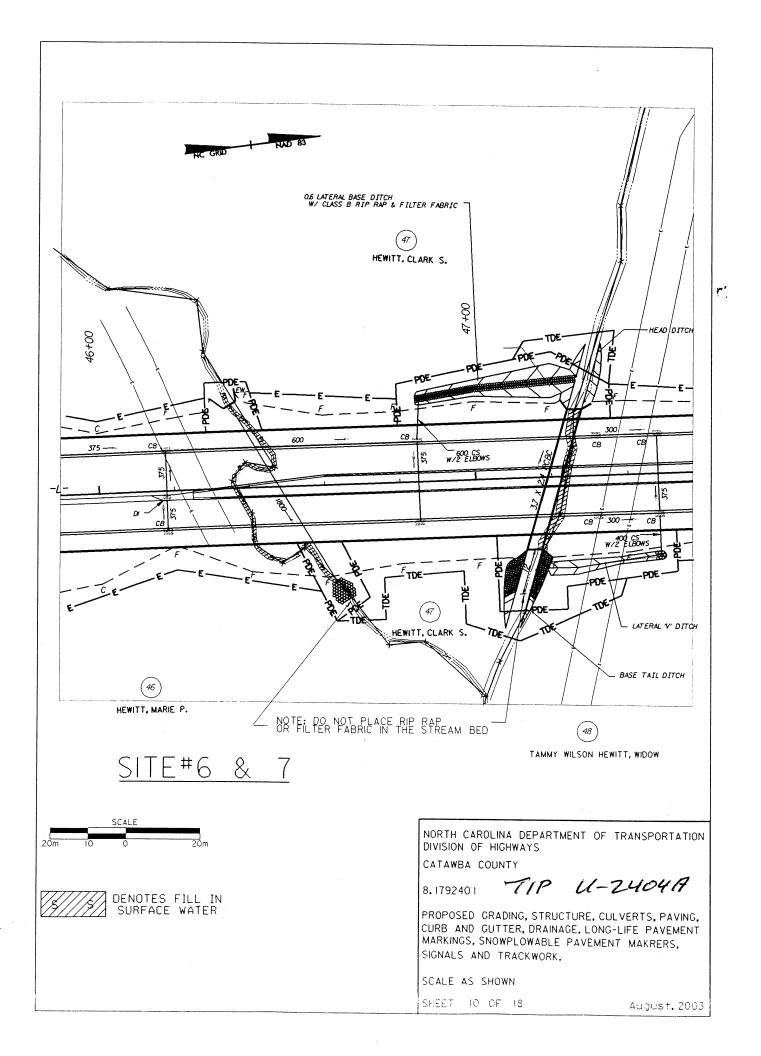
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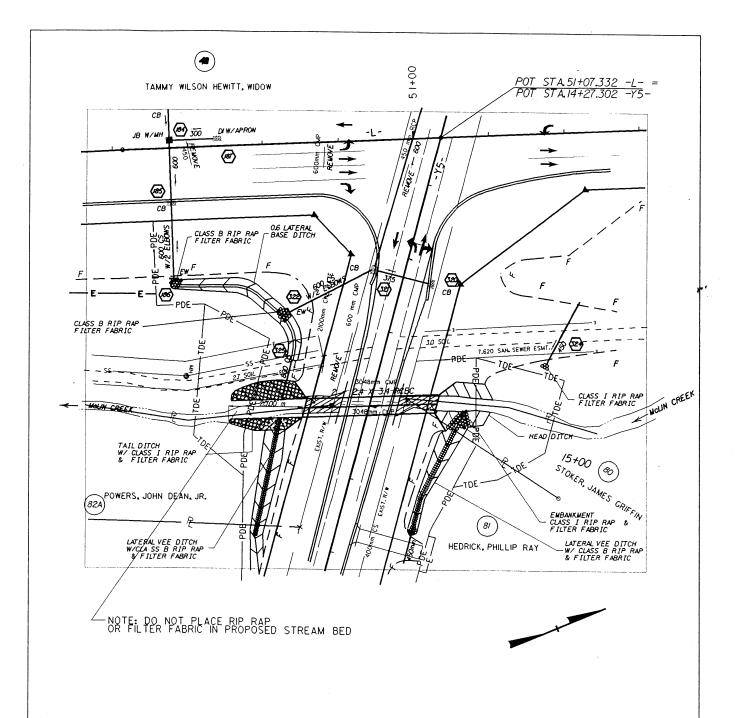
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August, 2003

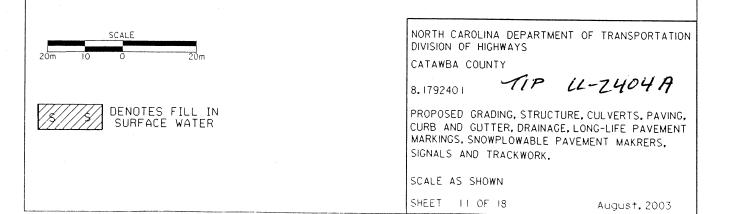


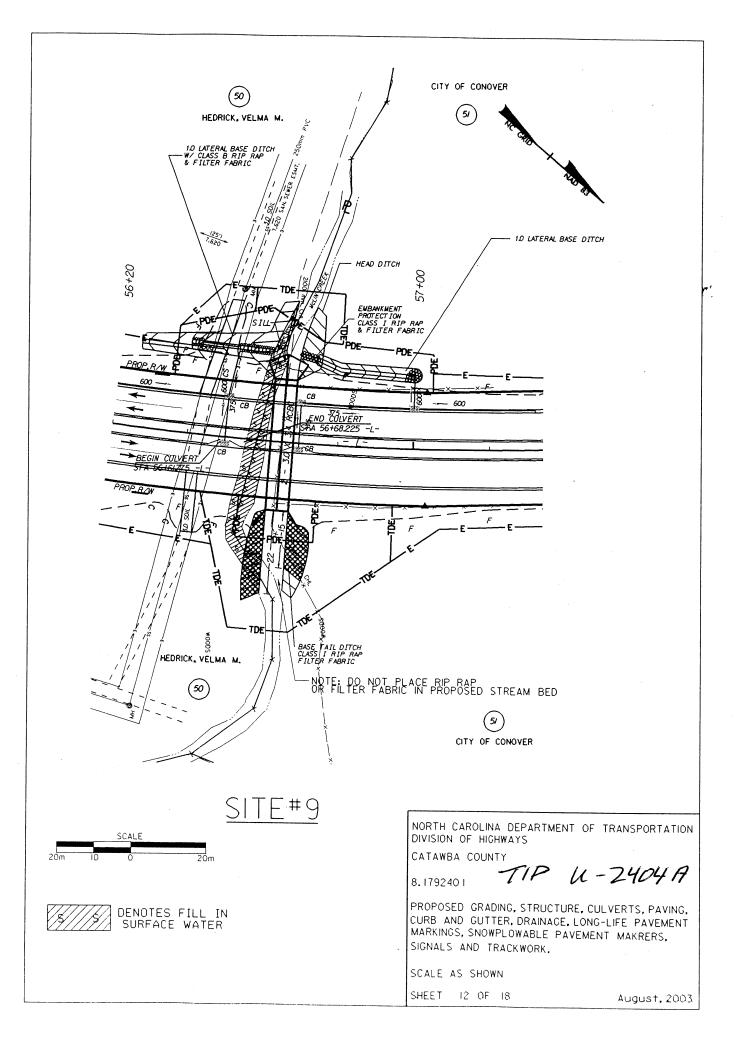


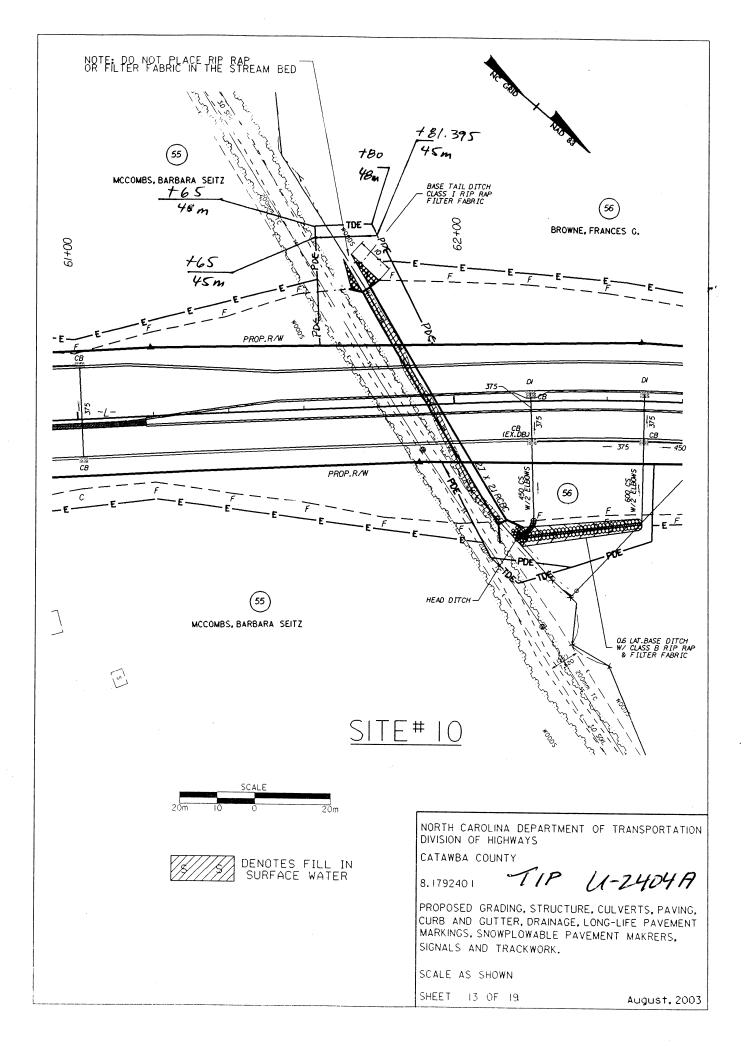




# SITE#8







## NAME AND ADDRESS

PARCEL #	OWNER'S NAME	ADDRESS
3	WORD OF LIFE CHRISTIAN CENT	P.O. BOX 998 ER NEWTON, NC 28658
4	STEELMON, ERNEST RONALD	P.O. BOX 582 NEWTON, NC 28658
5	YODER, DANIEL NOAH	P.O. BOX 93 NEWTON, NC 28658
6	YODER, DANIEL NOAH	P.O. BOX 93 NEWTON, NC 28658
	•	·
19	BOLICK, ALBERT LUTHER	2317 BETHANY CHURCH NEWTON, NC 28658
21	BOLICK, ALBERT LUTHER	2317 BETHANY CHURCH NEWTON, NC 28658
22	BOLICK, JACK DAVIDSON	54720 PROGRESS CT. VERADALE, WA 99037

NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

8.1792401

U-2404A

PROPOSED GRADING, STRUCTURE, CULVERTS, PAVING, CURB AND GUTTER, DRAINAGE, LONG-LIFE PAVEMENT MARKINGS, SNOWPLOWABLE PAVEMENT MARKERS, SIGNALS AND TRACKWORK.

SCALE AS SHOWN

SHEET 14 OF 18

## NAME AND ADDRESS

PARCEL #	OWNER'S NAME	ADDRESS
27	ALLEN, DAVID KEITH	1848 E.NC 10 HWY NEWTON, NC 28658
		100 / E NO. 10 HWW
28	MCREE, SUE LINEBERGER	1904 E.NC 10 HWY NEWTON, NC 28658
		1725 McKEE RD.
32	MCREE, ALICE MELINDA	NEWTON, NC 28658
33	MATHEWS, JEFFERY GUY	1859 McKEE RD. NEWTON, NC 28658
42	COCHRANE FURNITURE CO.INC	P.O. BOX 220 C. LINCOLNTON, NC 28092
45	HEWITT, VELDA MAE	RR 3 BOX 802 CONOVER, NC 28613
	· · · · · · · · · · · · · · · · · · ·	<del></del>
46	HEWITT, MARIE P.	1871 MT. OLIVE CHURCH RD NEWTON, NC 28658

NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

8.1792401

U-2404A

PROPOSED GRADING, STRUCTURE, CULVERTS, PAVING, CURB AND GUTTER, DRAINAGE, LONG-LIFE PAVEMENT MARKINGS, SNOWPLOWABLE PAVEMENT MARKERS, SIGNALS AND TRACKWORK.

SCALE AS SHOWN

SHEET 15 OF 18

## NAME AND ADDRESS

PARCEL #	OWNER'S NAME	ADDRESS
47	HEWITT, CLARK S.	P.O. BOX 1411 TAPPAHANNO, VA 22560
48	HEWITT, ROBERT AUGUSTUS	1827 BURRIS RD. CONOVER, NC 28613
81	STOKER, JAMES GRIFFIN	902 E. 23RD ST. NEWTON, NC 28658
82	HEDRICK, PHILLIP RAY	1697 PRESTIGE DR. CONOVER, NC 28613
83	REYNOLDS, JOHNNY DALE	RR 3 BOX 778 CONOVER, NC 28613
50	HEDRICK, VELMA M.	1695 SMYRE FARM RE NEWTON, NC 28658
51	CITY OF CONOVER	P.O. BOX 549 CONOVER, NC 28613

NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

8.1792401

U-2404A

PROPOSED GRADING, STRUCTURE, CULVERTS, PAVING, CURB AND GUTTER, DRAINAGE, LONG-LIFE PAVEMENT MARKINGS, SNOWPLOWABLE PAVEMENT MARKERS, SIGNALS AND TRACKWORK.

SCALE AS SHOWN

SHEET 16 OF 18

## NAME AND ADDRESS

PARCEL #	OWNER'S NAME	ADDRESS				
55	MCCOMBS, BARBARA SEITZ	2284 E.NC 10 HWY CONOVER, NC 28613				
56	BROWNE, FRANCES G.	P.O. BOX 828 STATESVILLE, NC 28677				
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NORTH CAROLINA DEPARTMENT OF TRANSPORTATION DIVISION OF HIGHWAYS

CATAWBA COUNTY

8.1792401

U-2404A

PROPOSED GRADING, STRUCTURE, CULVERTS, PAVING, CURB AND GUTTER, DRAINAGE, LONG-LIFE PAVEMENT MARKERS, SIGNALS AND TRACKWORK.

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SHEET 17 OF 18

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	ACTS		Relocated	Channel	(m)	0	0	0	0	0	0		0	0		0		0		0 m
	SURFACE WATER IMPACTS	Existing	Channel	Impacted	(m)	18	22	81	72	54	95		79	55		83		06		649 m
	-ACE WA		Fill In SW Fill In SW	(Pond)	(ha)	0	0	0	0	0.03	0		0	0		0		0		0.03 ha
	SUR		Fill In SW	(Natural)	(ha)	0.01	<0.01	0.02	0.02	<0.01	0.01		0.01	0.01		0.03		0.01		0.14 ha
		Mechanized	Clearing	(Method III)	(ha)	0	0	0	<0.01 ha	0	0		0	0		0		0		<0.01 ha   0.14 ha   0.03 ha
	ACTS	Interchange	Isolated	Wetland	(ha)	0	0	0	0	0	0		0	0		0		0		0 ha
\RY	WETLAND IMPACTS		Excavation	In Wetlands In Wetlands	(ha)	0	0	0	0	0	0		0	0		0		0		0 ha
SUMMARY	WE		Temp. Fill	In Wetlands	(ha)	0	0	0	0	0	0		0	0		0		0		0 ha
			E E	Wetlands	(ha)	0	90.0	0	0.02	0	0		0	0		0		0		0.08 ha
			Structure	Size		1500 RCP	1200 RCP	1200 RCP	900 RCP	1200 RCP	1800 RCP		3.7 x 2.4 RCBC	2@2.4 x 3.4	RCBC	2@3.0 x 3.4	RCBC	2.7 x 2.1 RCBC		TOTALS
			Station		(From/To)	13+01 - 13+09 -L-	23+20 - 23+56 -L-	30+47 - 30+81 -L-	33+66 - 34+07 -L-	42+15 - 42+37 -L-	46+36 - 46+61 -L-		47+16 - 47+28 -L-	14+92 - 15+06 -Y5-		56+52 - 56+62 -L-		61+77 - 62+12 -L-		
			Site	Š		1	7	3	4	2	9		7	8		6		10		

PAVEMENT MARKERS, SIGNALS AND TRACKWORK. PAVING, CURB AND GUTTER, DRAINAGE, LONG-LIFE PAVEMENT MARKINGS, SNOWPLOWABLE PROPOSED GRADING, STRUCTURE, CULVERTS, N.C. DEPT. OF TRANSPORTATION U2404A DIVISION OF HIGHWAYS CATAWBA COUNTY PROJECT: 8.1792401 SHEET 18 OF 18

AUGUST 5,2000

Subject: Draft Minutes from Interagency Permit Drawing 4C Review

Meeting on June 20,2002 for U-2404A

Catawba County

Team Members: John Hendrix-USACE (present)

Cynthia Van Der Wiele-NCDWQ (present)

David Cox-NCWRC (\*absent)

Marella Buncick-USFWS (phone conference)
Rachelle Beauregard, NCDOT PD&EA (present)

\*David could not attend due to a schedule conflict but did provide a set of half size plans with comments. Comments reviewed and included in minutes.

Participants: Marshall Clawson, NCDOT Hydraulics Unit

Susan Locklear, NCDOT Hydraulics Unit David Chang, NCDOT Hydraulics Unit

David Chang began the meeting by explaining the process and intention of the 4B/4C meetings. John Hendrix suggested that permit drawings be sent along with the ½ size plans when a 4C meeting is scheduled. He would also like to see the jurisdictional waters identified on the ½ size set of plans. Any other available information, which may assist the agencies in reviewing pipeline projects, should also be forwarded. Marshall Clawson proceeded to go over the permit drawings, site by site. Specific comments are listed below by wetland permit site number.

Site 1: No comment

Site 2: John Hendrix questioned what the inflow to the pipe was and whether or not it was jurisdictional. Marshall clarified that it was the wetland that is jurisdictional at this site. Ditch should be reflected on permit drawing as it is on the plans.

Action taken: Drawing revised to show ditch at inlet and outlet.

Site 3: Marella suggested that treatment for outfall of structure 93 be provided or considered. The current design demonstrates a direct discharge into the stream. Marshall stated that it would be investigated and that additional right of way may need to be acquired.

Action taken: Outfall moved from stream proximity.

Site 4-6: No comment.

Site 7: John Hendrix asked if proposed box culvert is the width of the existing streambed. The Culvert Survey Report was reviewed to reassure that, yes, it is the width of the bed. David Cox would like to see the culvert buried 1'.

Action taken: Culvert buried one foot.

Site 8: Cynthia and David Cox questioned whether sills were proposed/needed on box culvert. Culvert Survey Report demonstrated that the proposed two box culvert matches the existing width. Therefore, no sill is needed to maintain low flow. David Cox would like culvert buried a foot. Marella expressed concern with possible secondary impacts at -Y5- intersection. It seems that the floodplain is being cut off from the stream. Also, intersections of this sort attract commercial development, which will ultimately impact the creek. Marella would just like for DOT to take a closer look at this area.

Action taken: Culvert buried one foot. ICI study being conducted to address

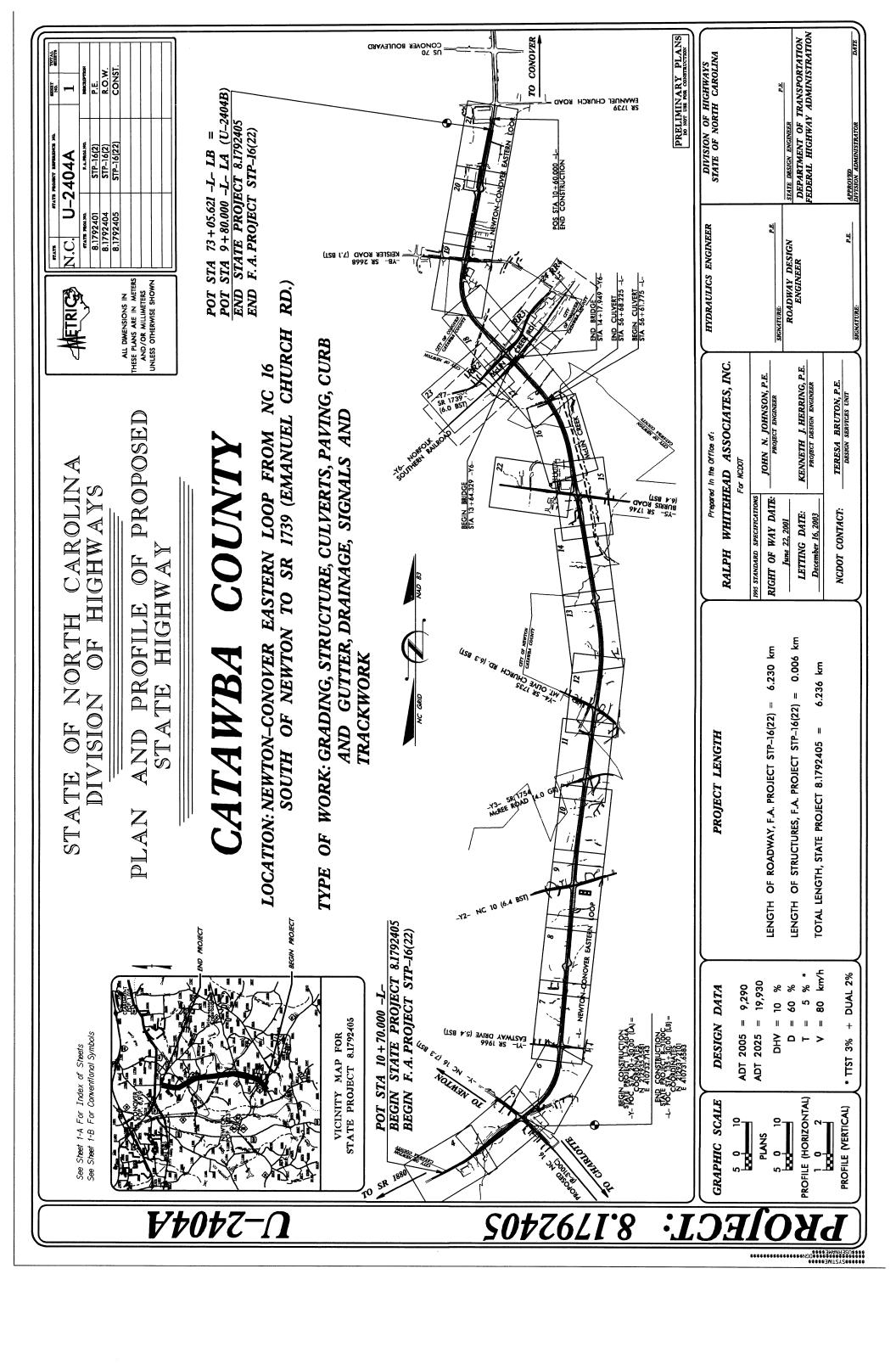
<u>Action taken:</u> Culvert buried one foot. ICI study being conducted to address secondary impacts for the project.

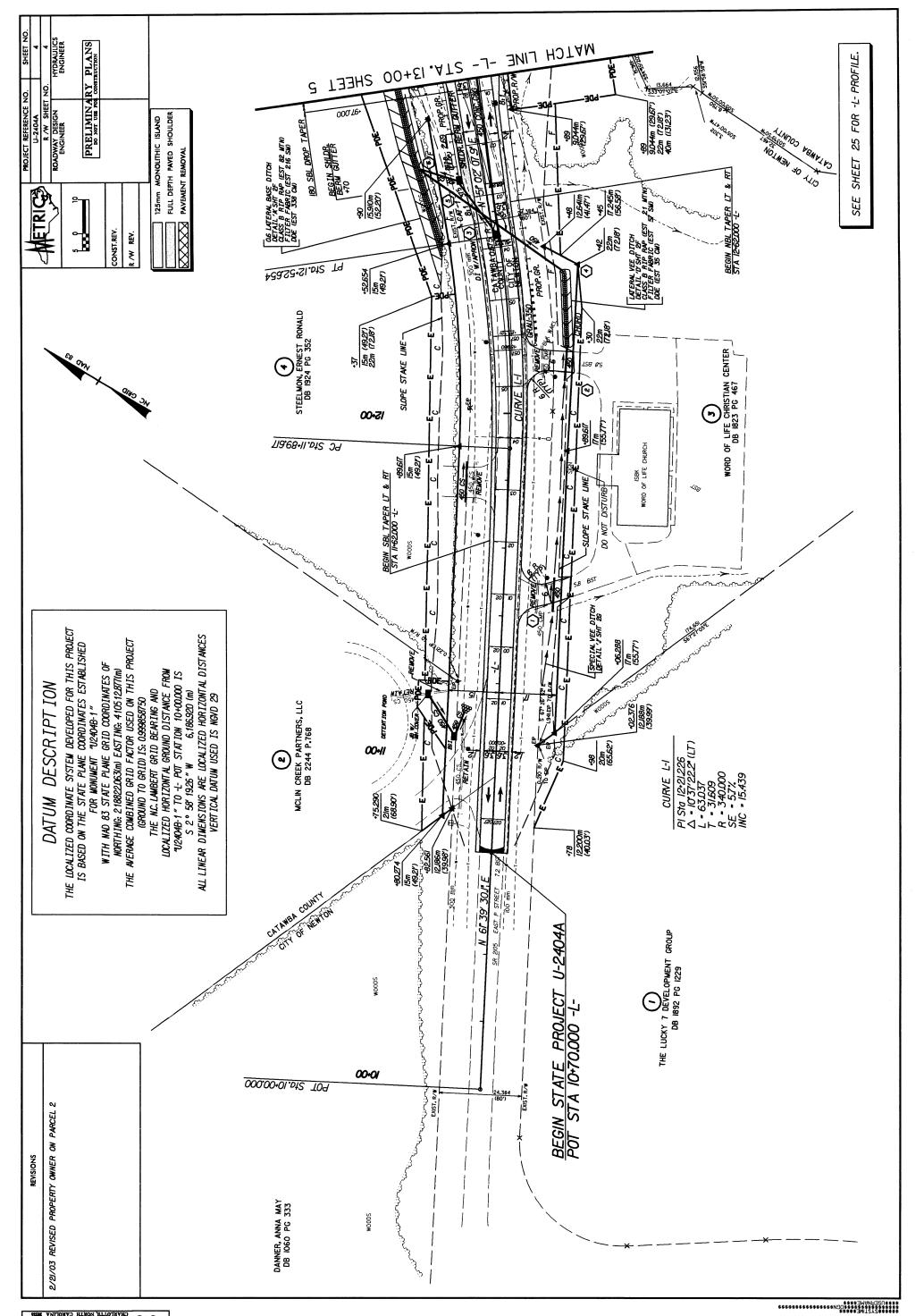
Site 9: David Cox commented that site looks good and to bury culvert 1'. **Action taken:** Culvert buried one foot.

Site 10: Marella suggested that treatment for outfall of structure 249 be provided or considered. The current design demonstrates a direct discharge into the stream. Marshall stated that it would be investigated and that additional right of way may need to be acquired. David Cox would like culvert buried 1'. Also, no riprap is to be placed in channel.

<u>Action taken:</u> Culvert buried one foot. No rip rap allowed in bed. Structure #249 moved away form culvert inlet.

John Hendrix stated that this project might qualify for a Nationwide Permit. The agencies will look in to this possibility.





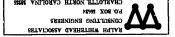
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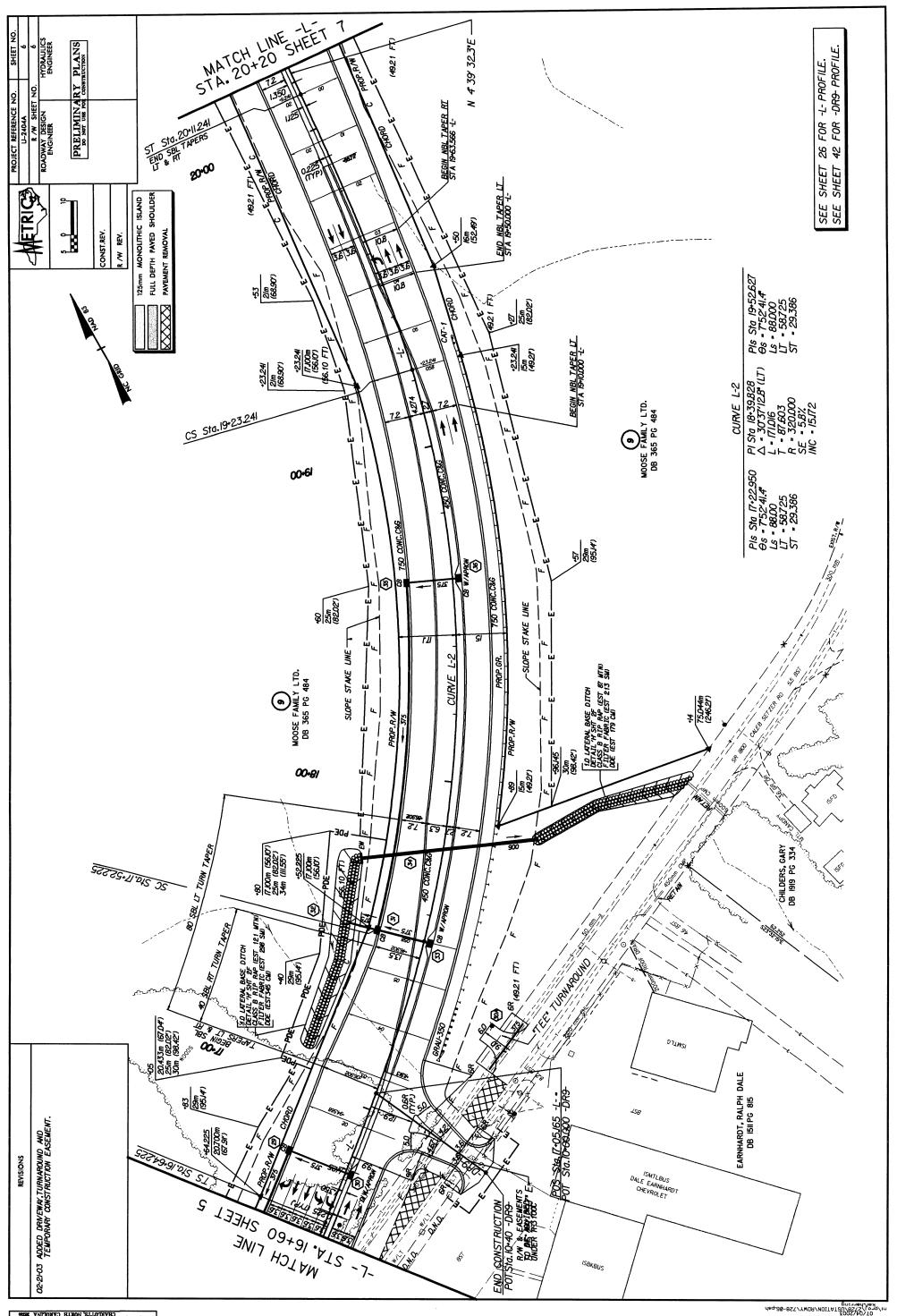
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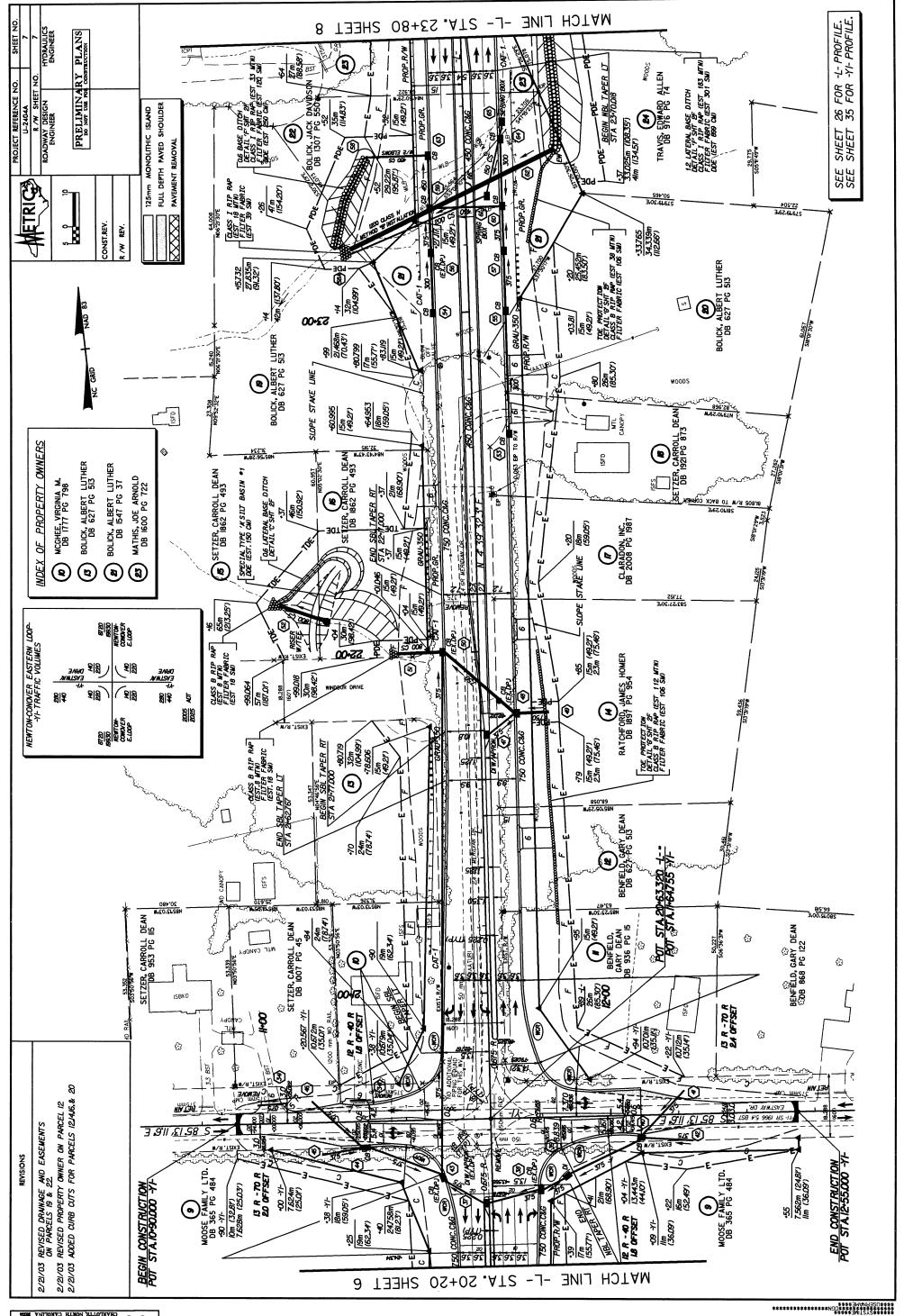
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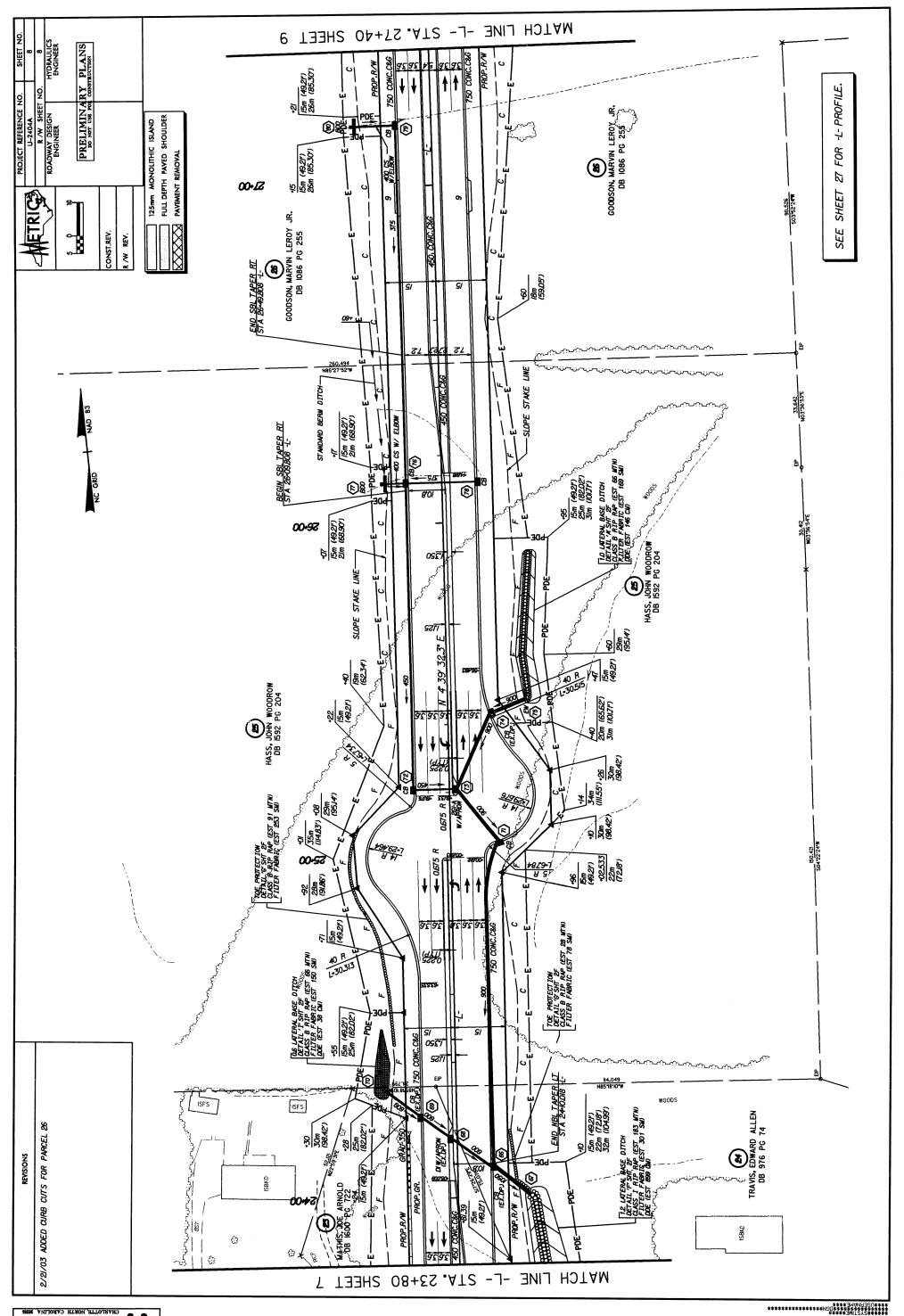
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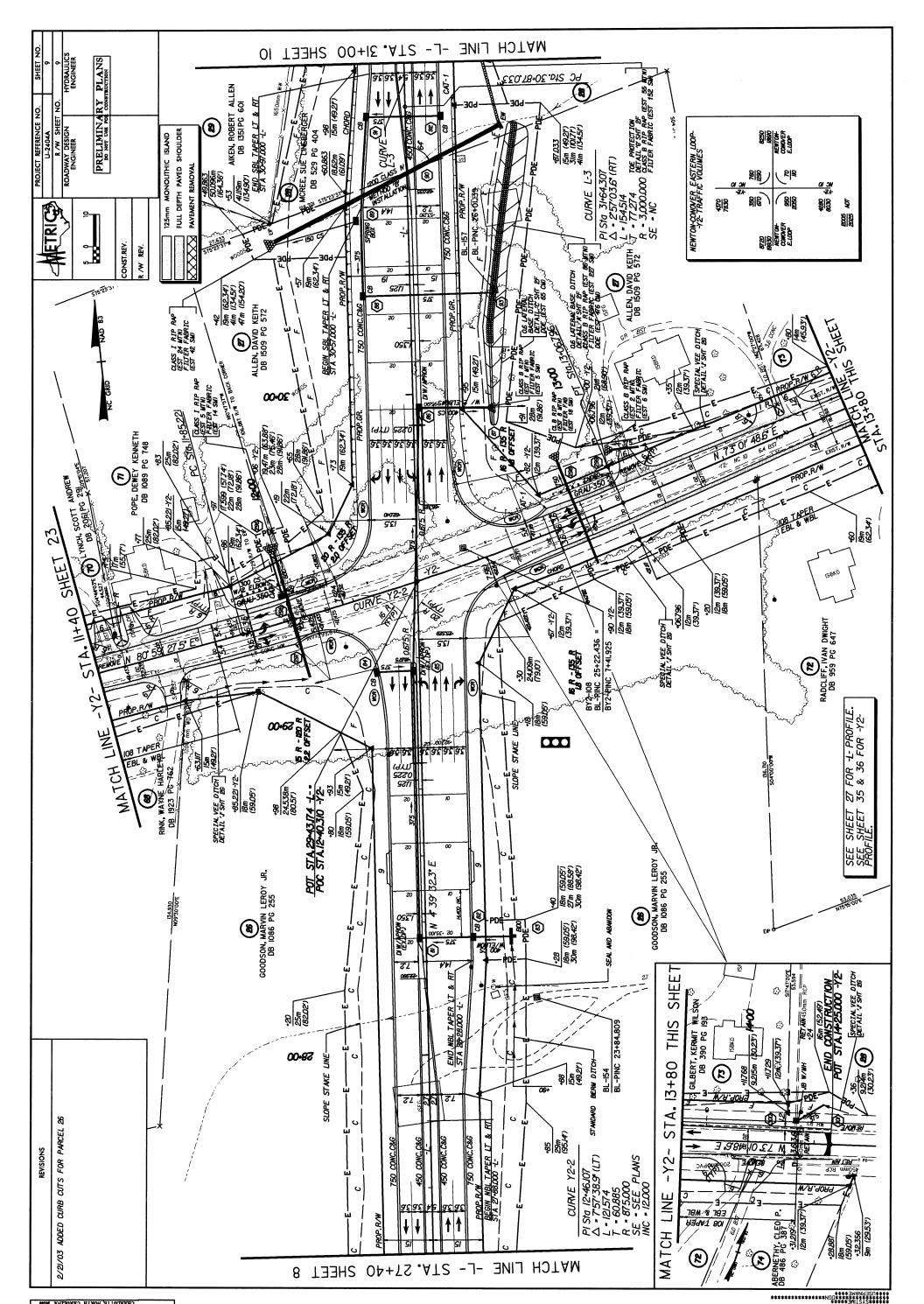


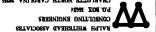


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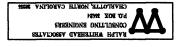


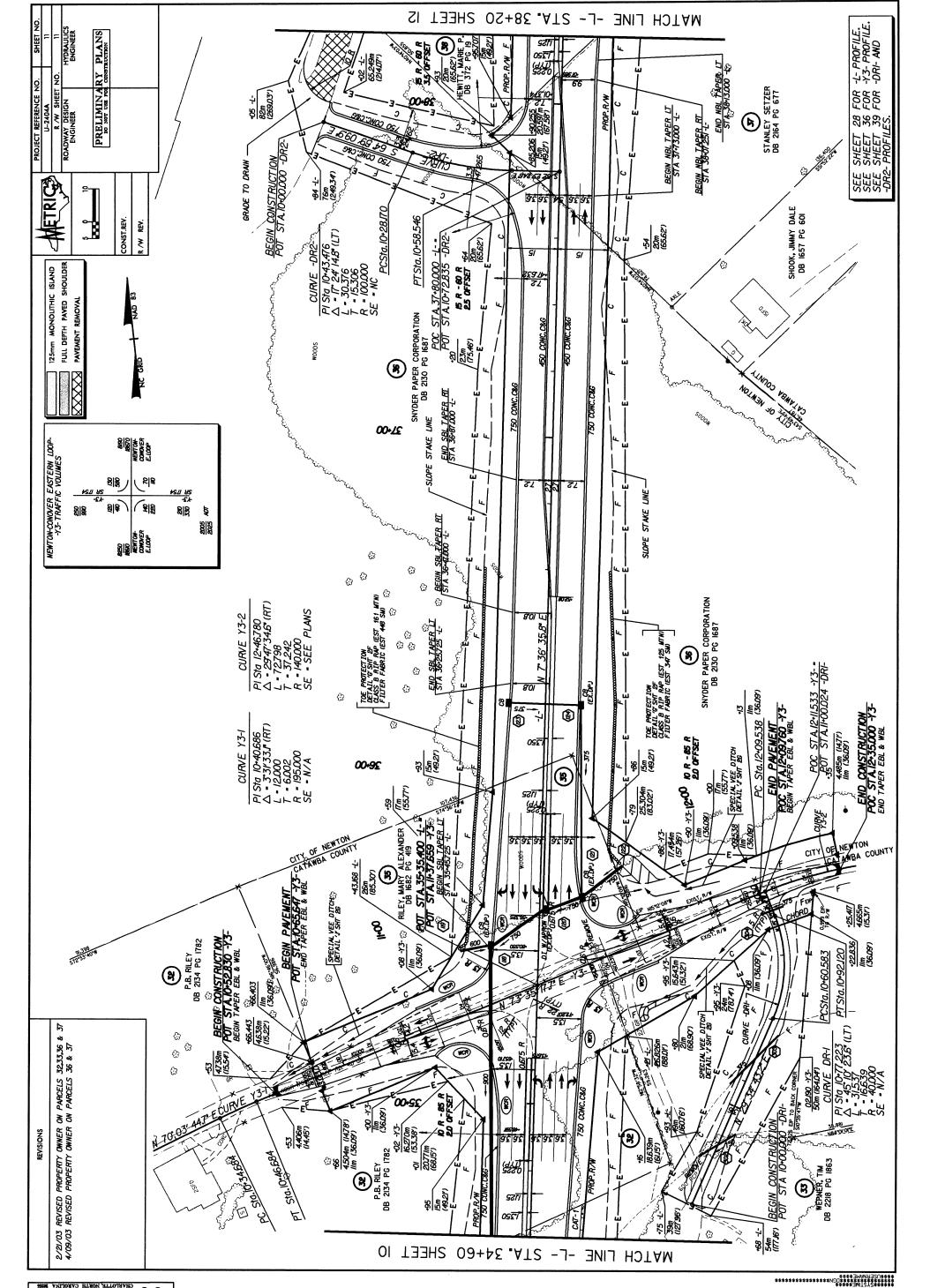
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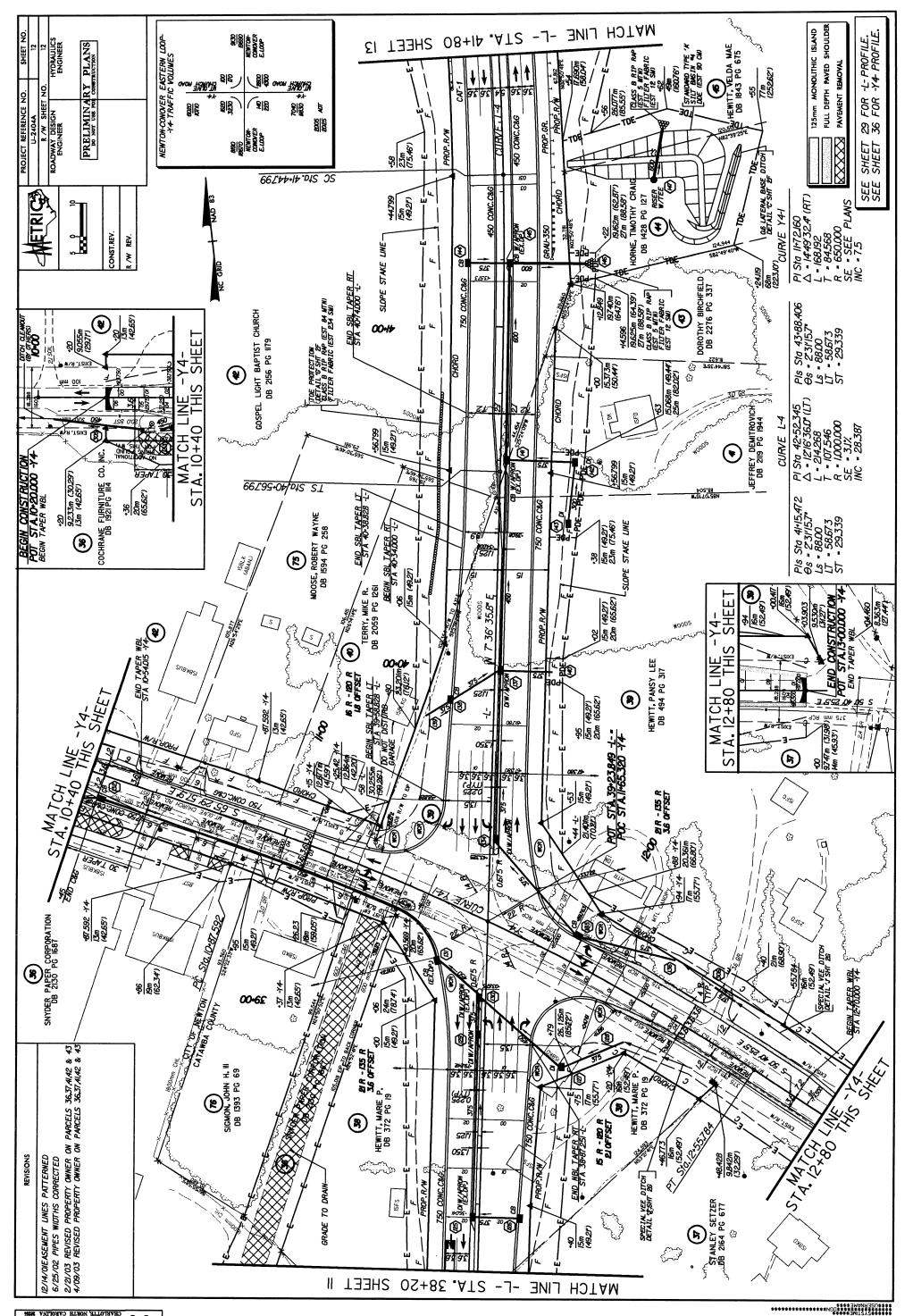
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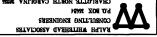
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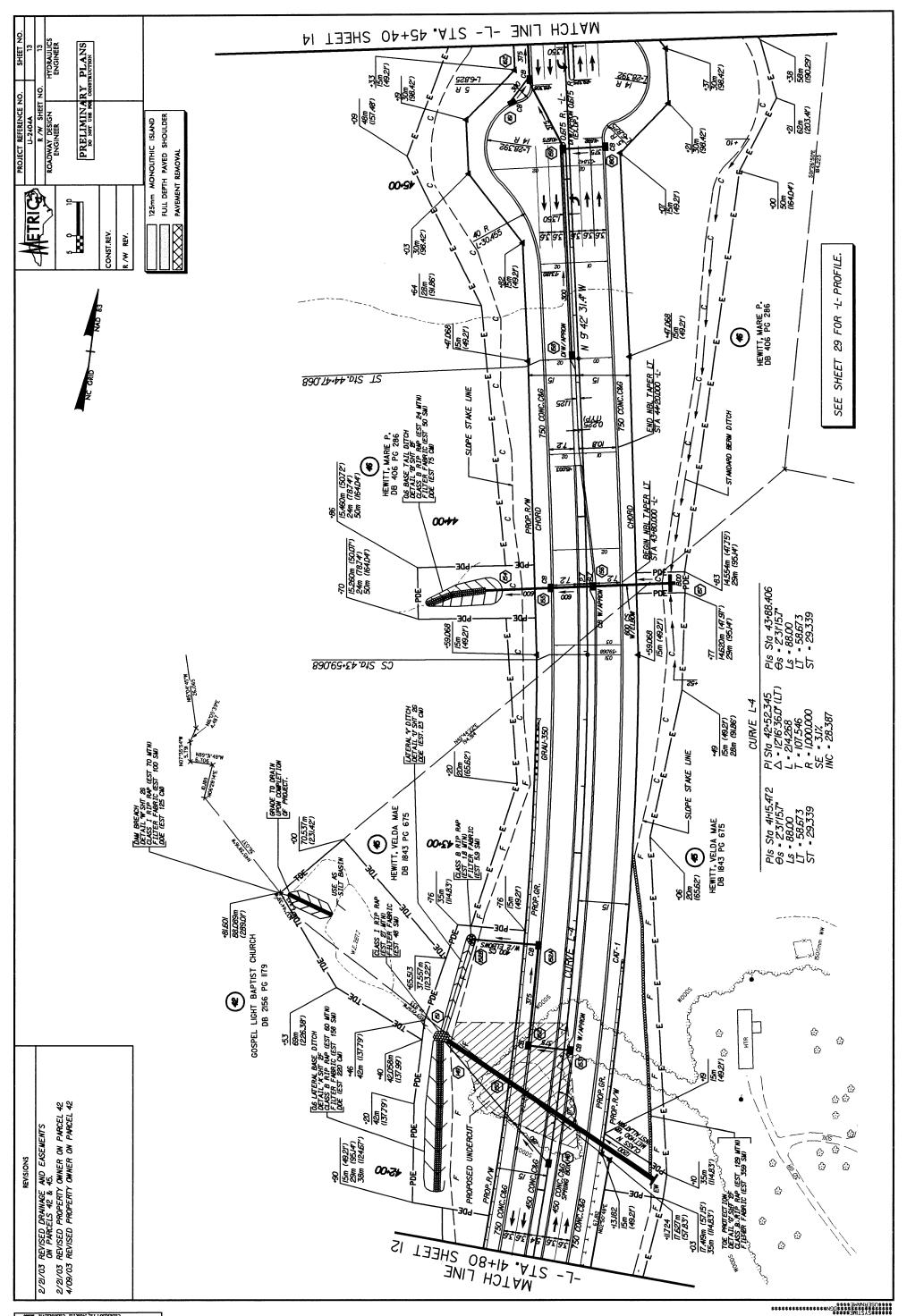
RALPH WHITEHEAD ASSOCIATES

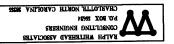


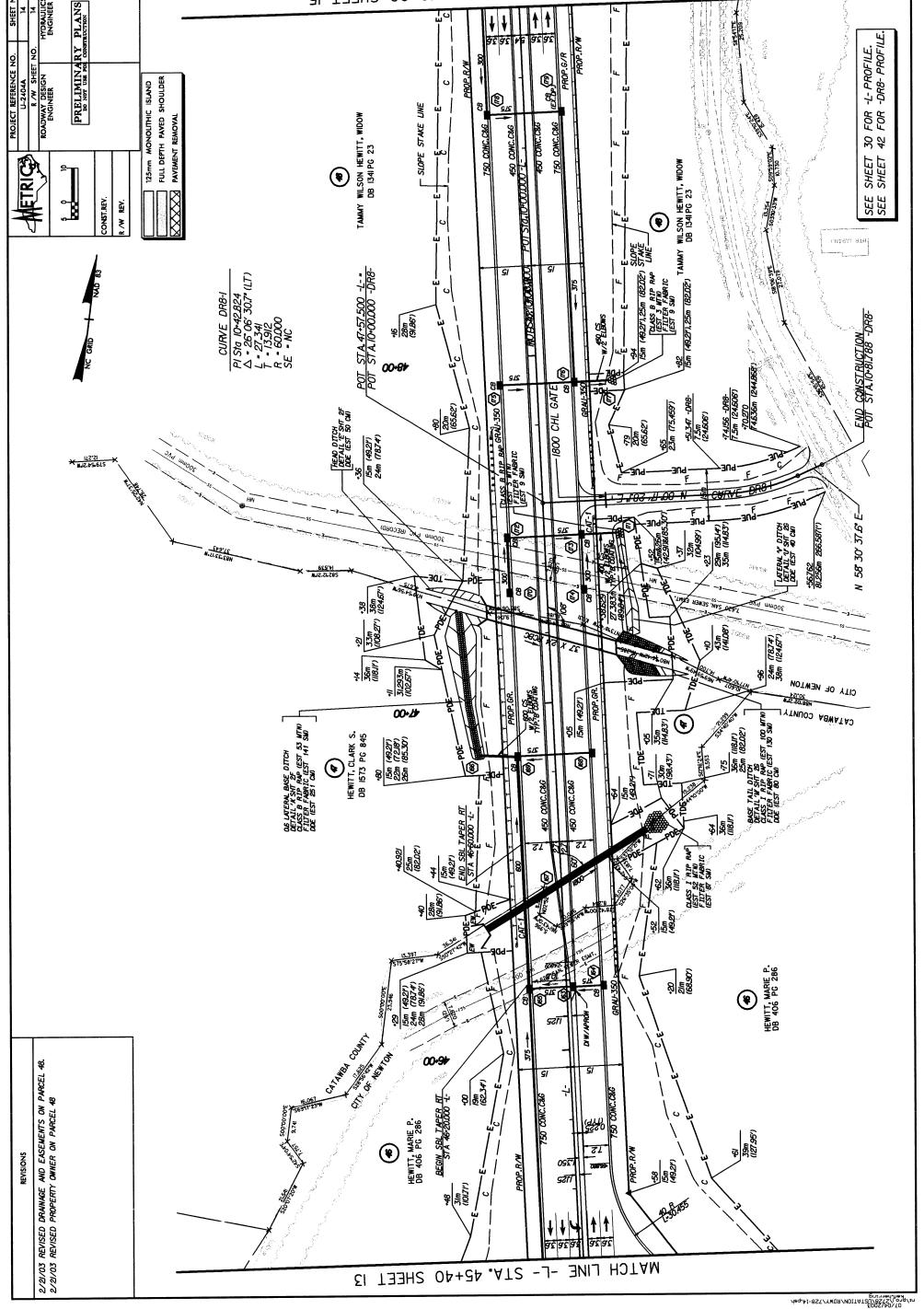




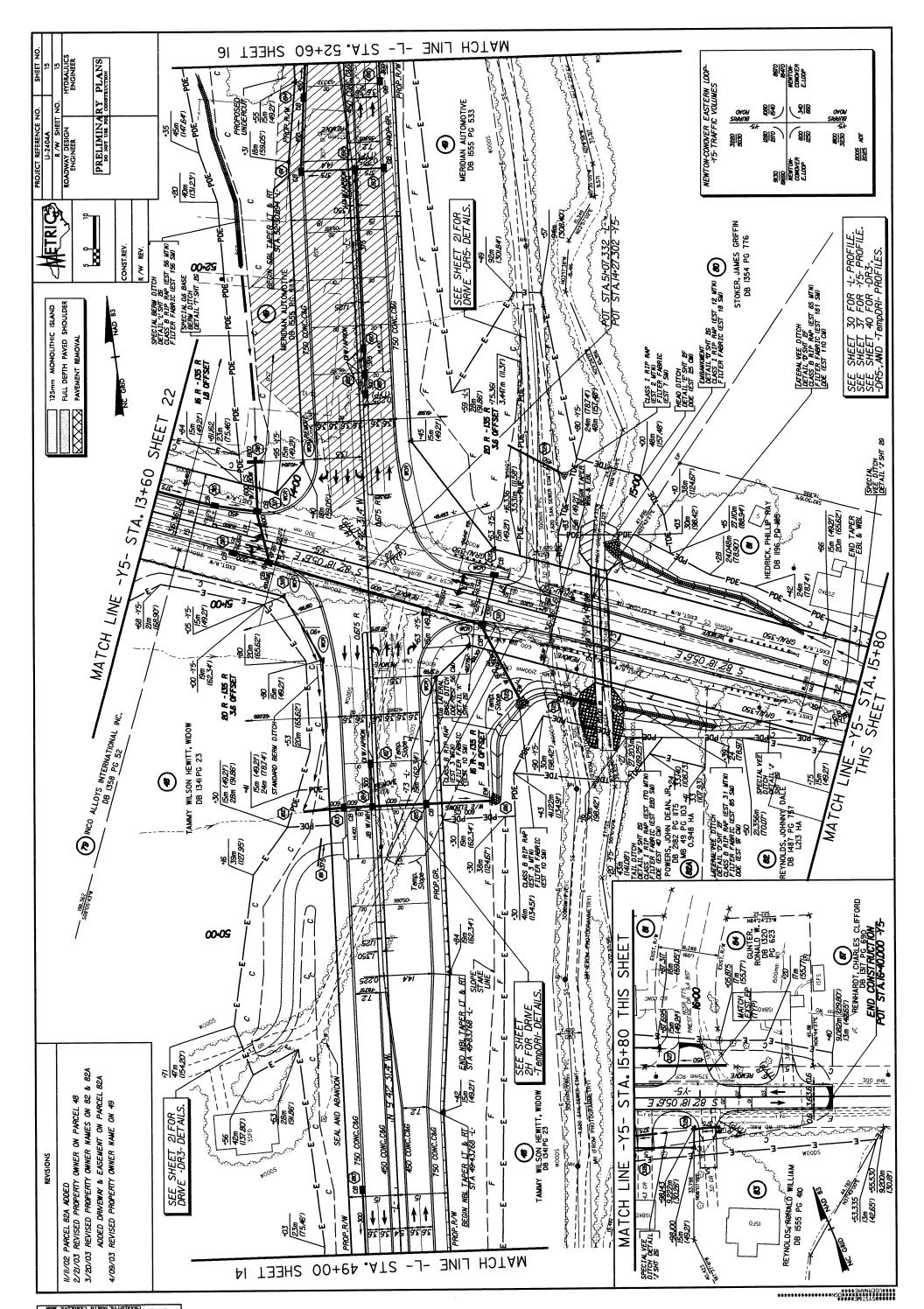


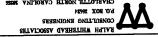


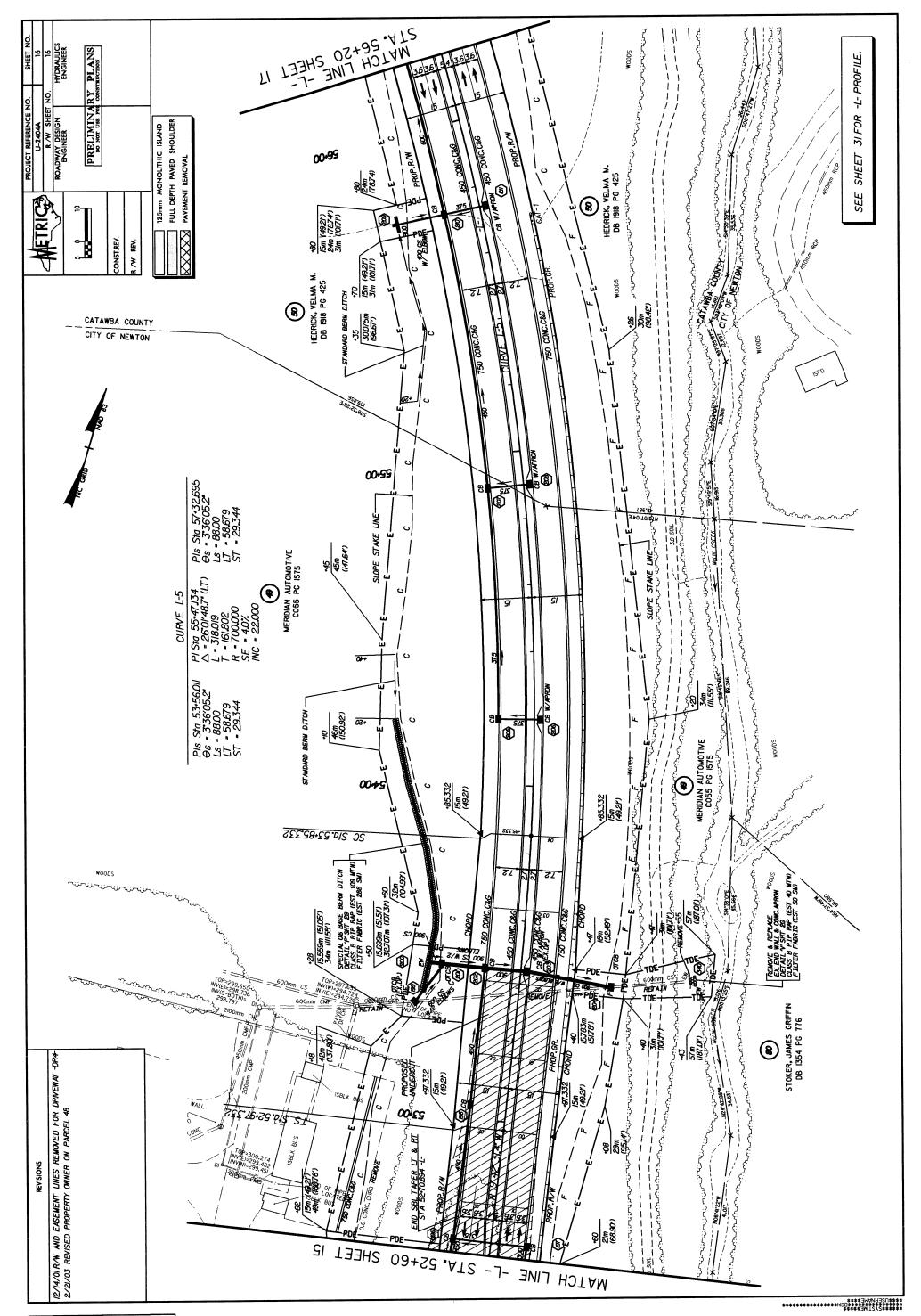


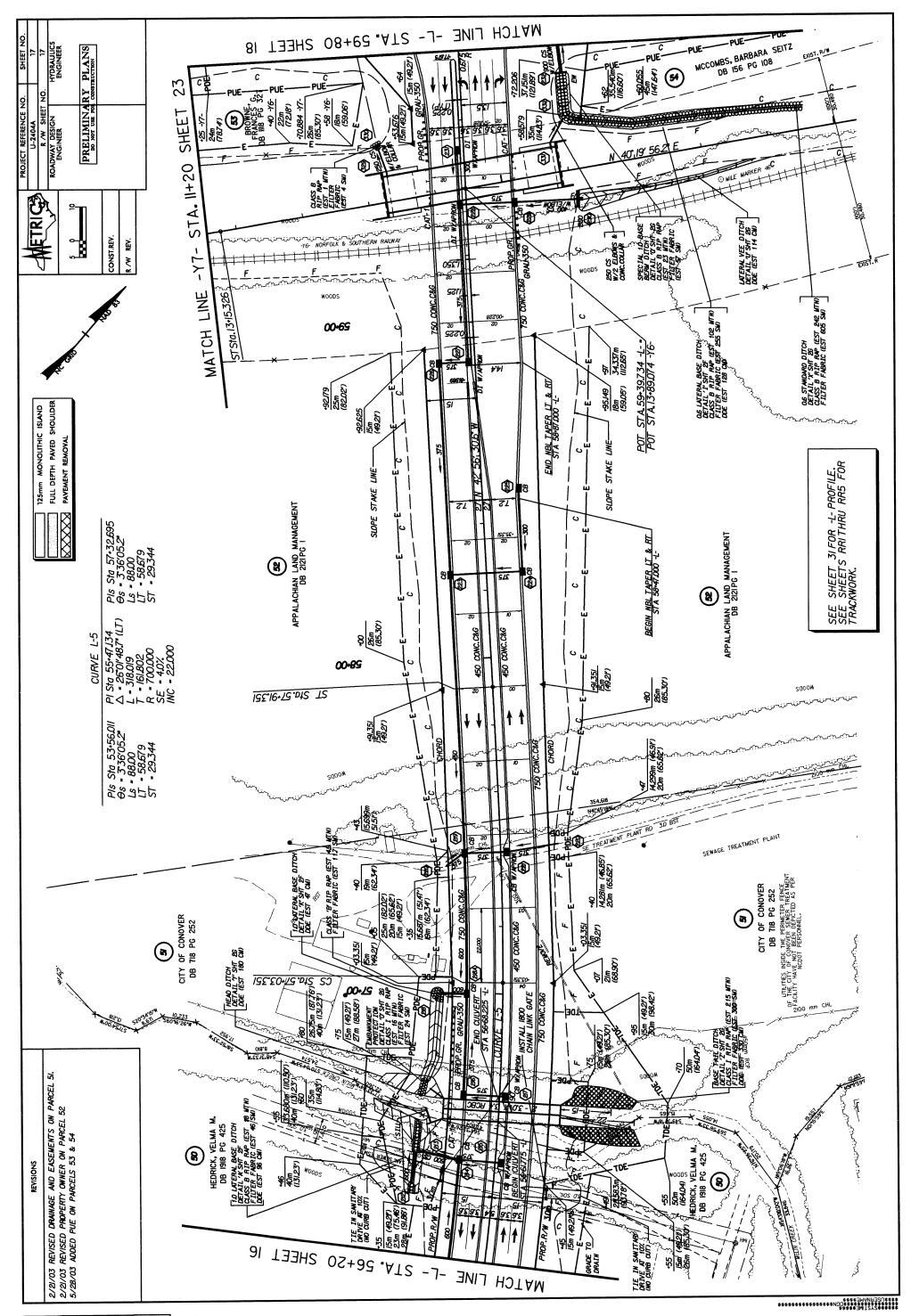


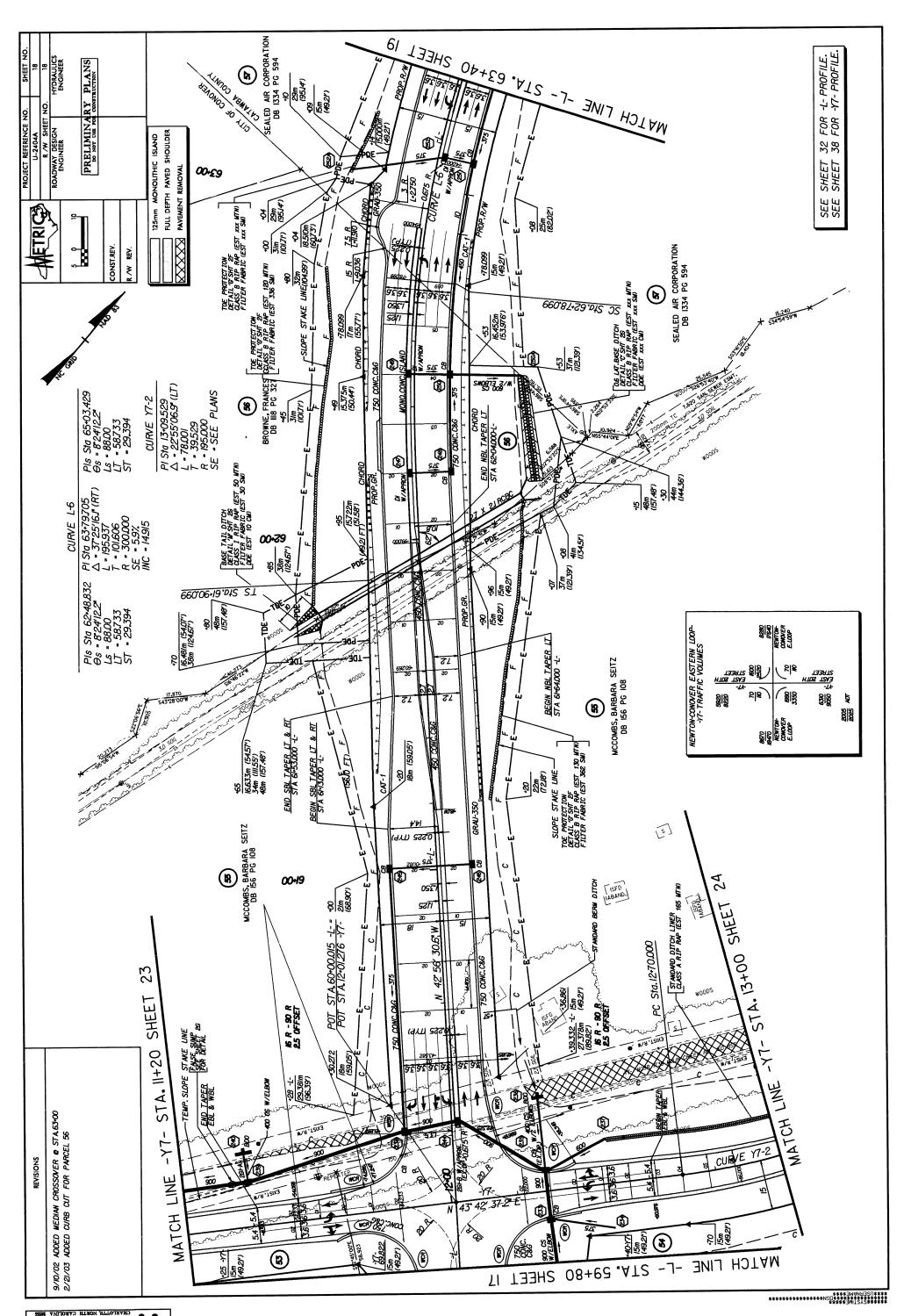
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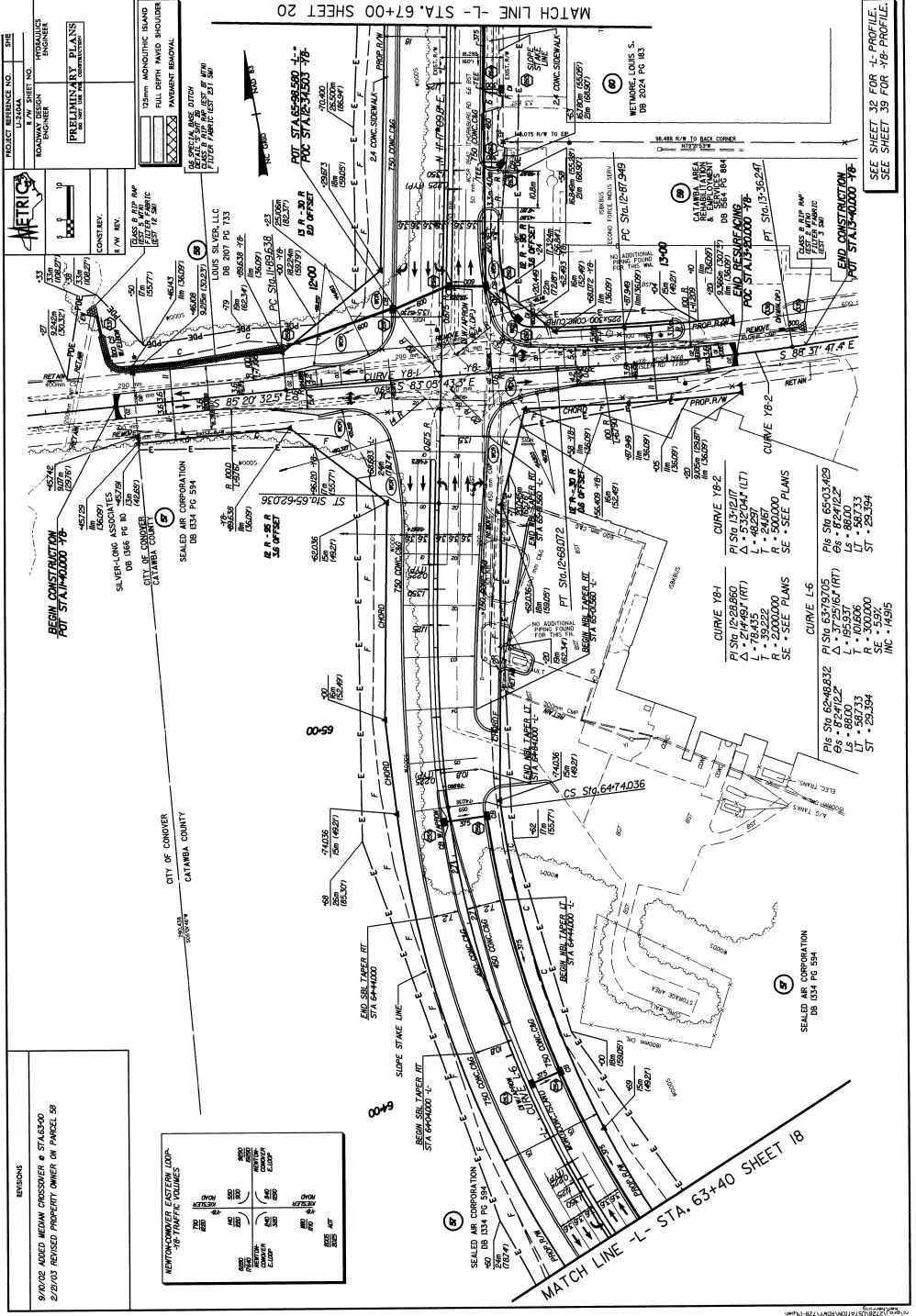


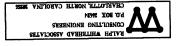


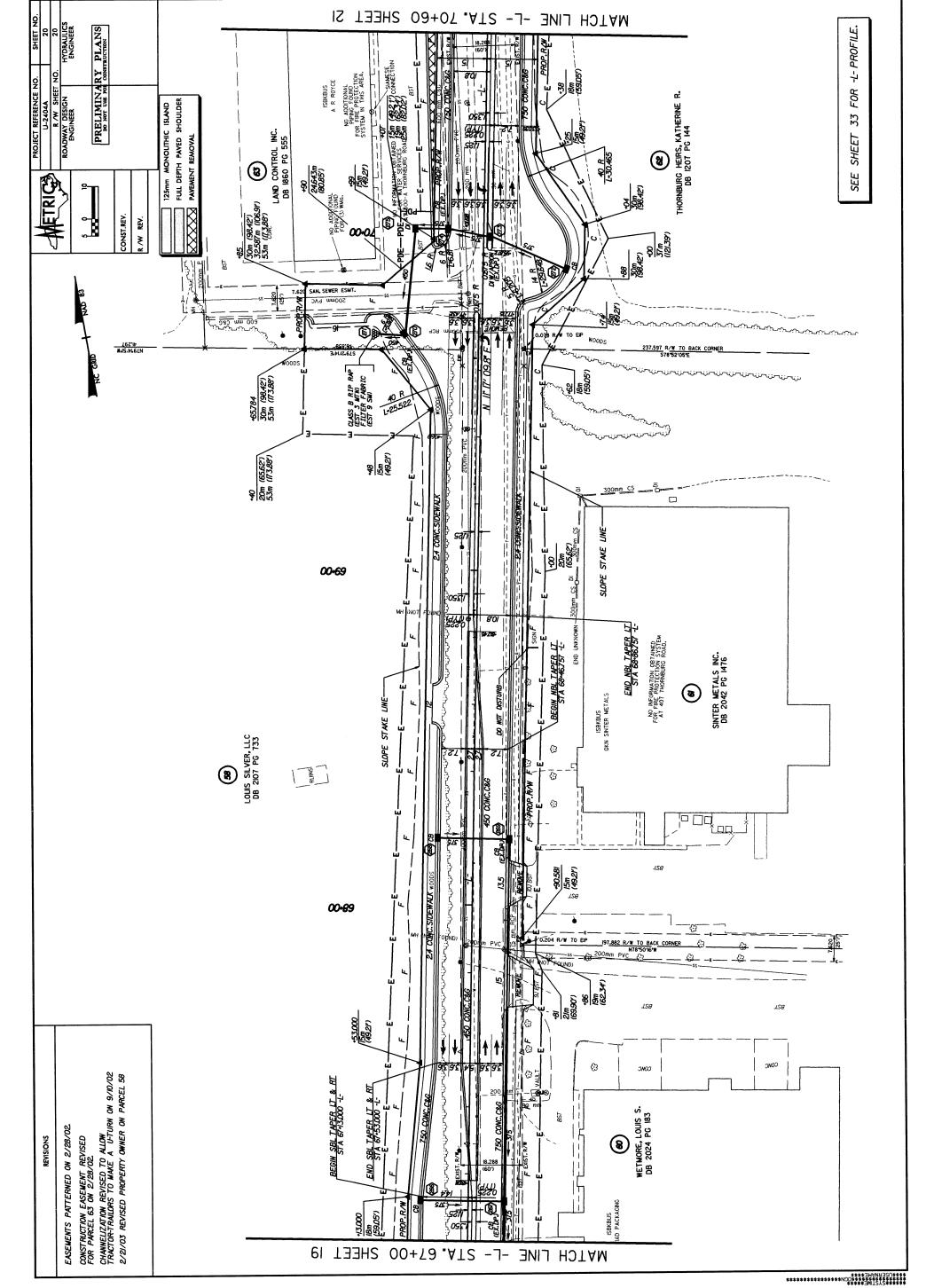


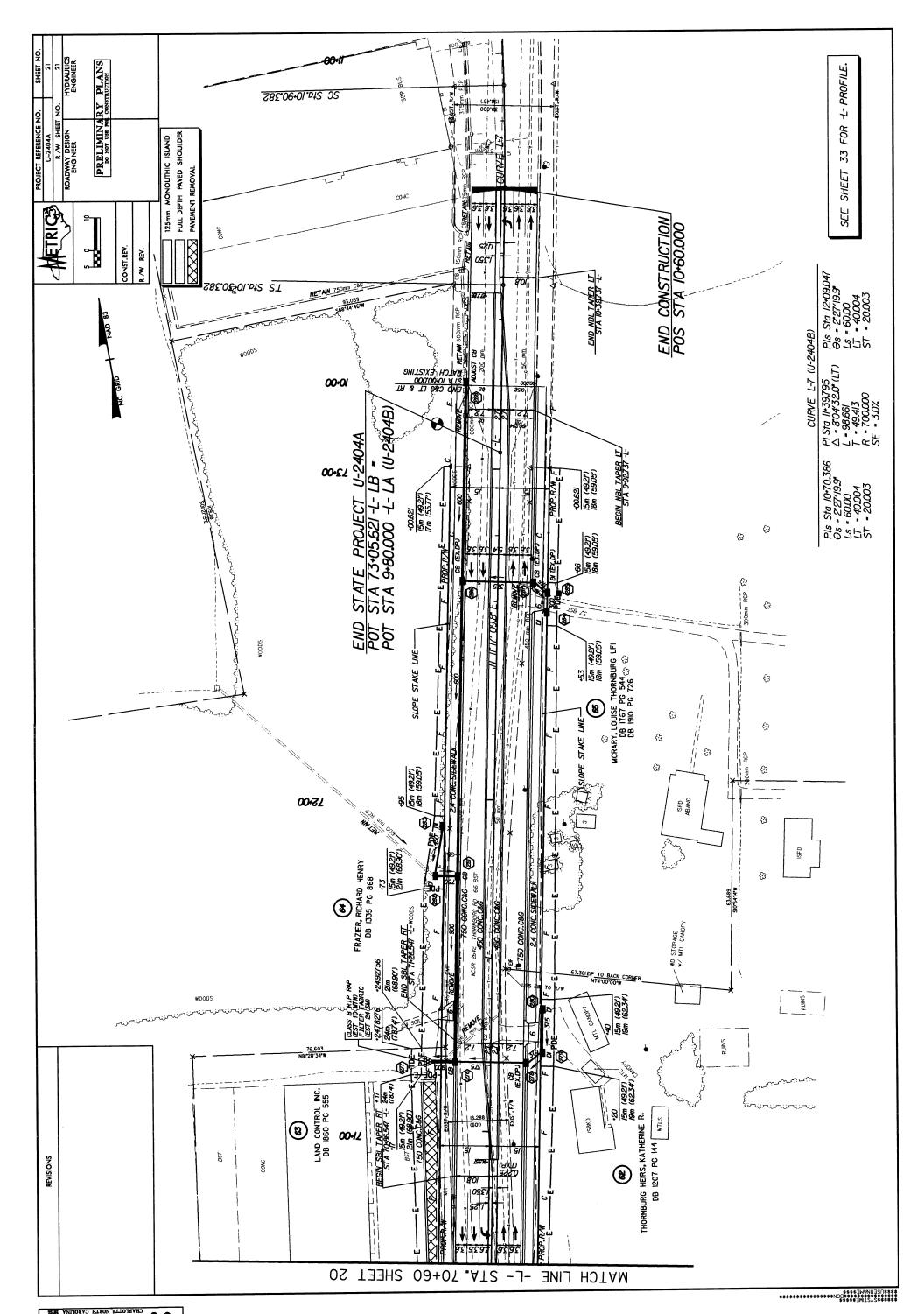


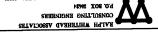


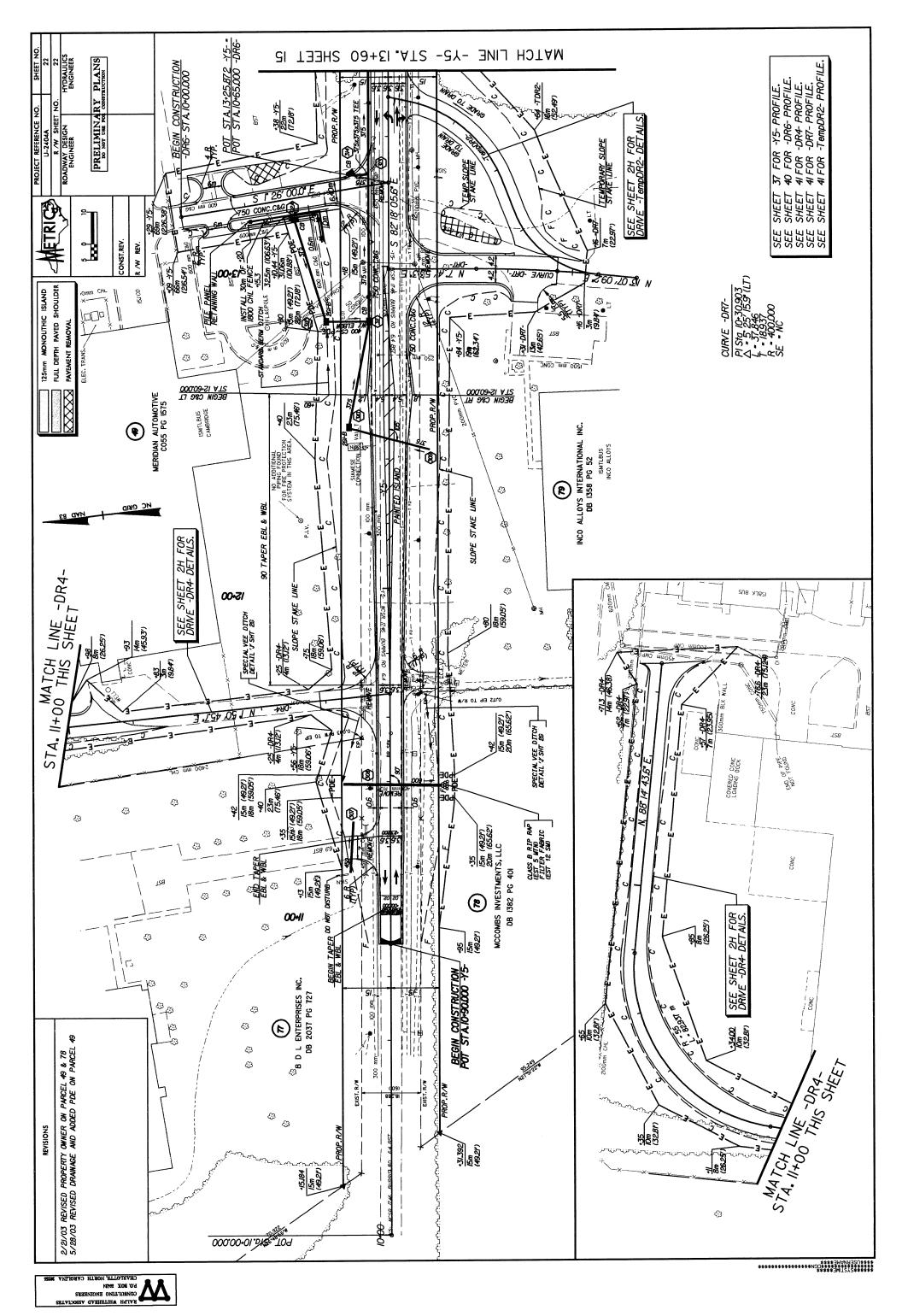


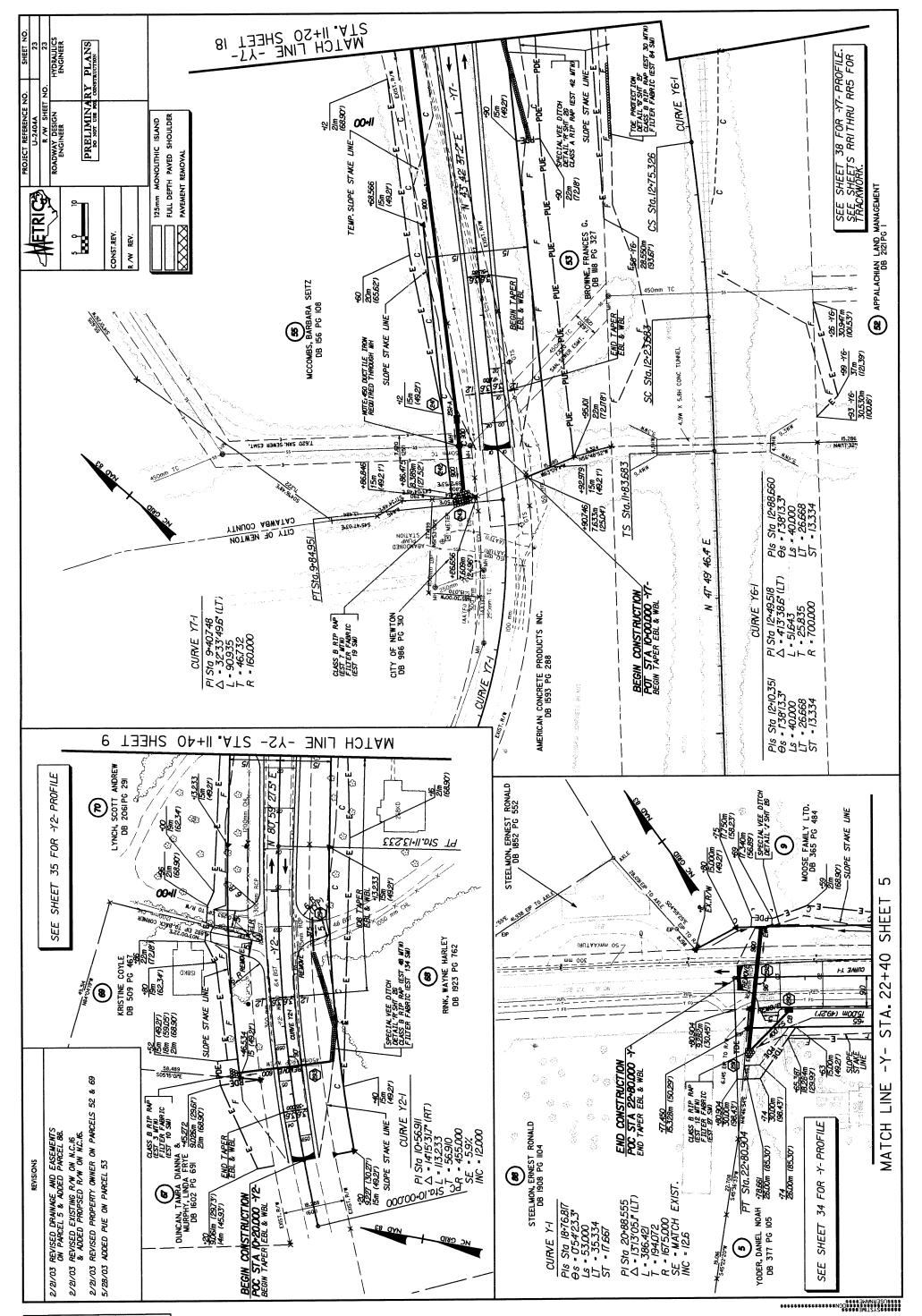


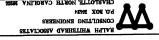


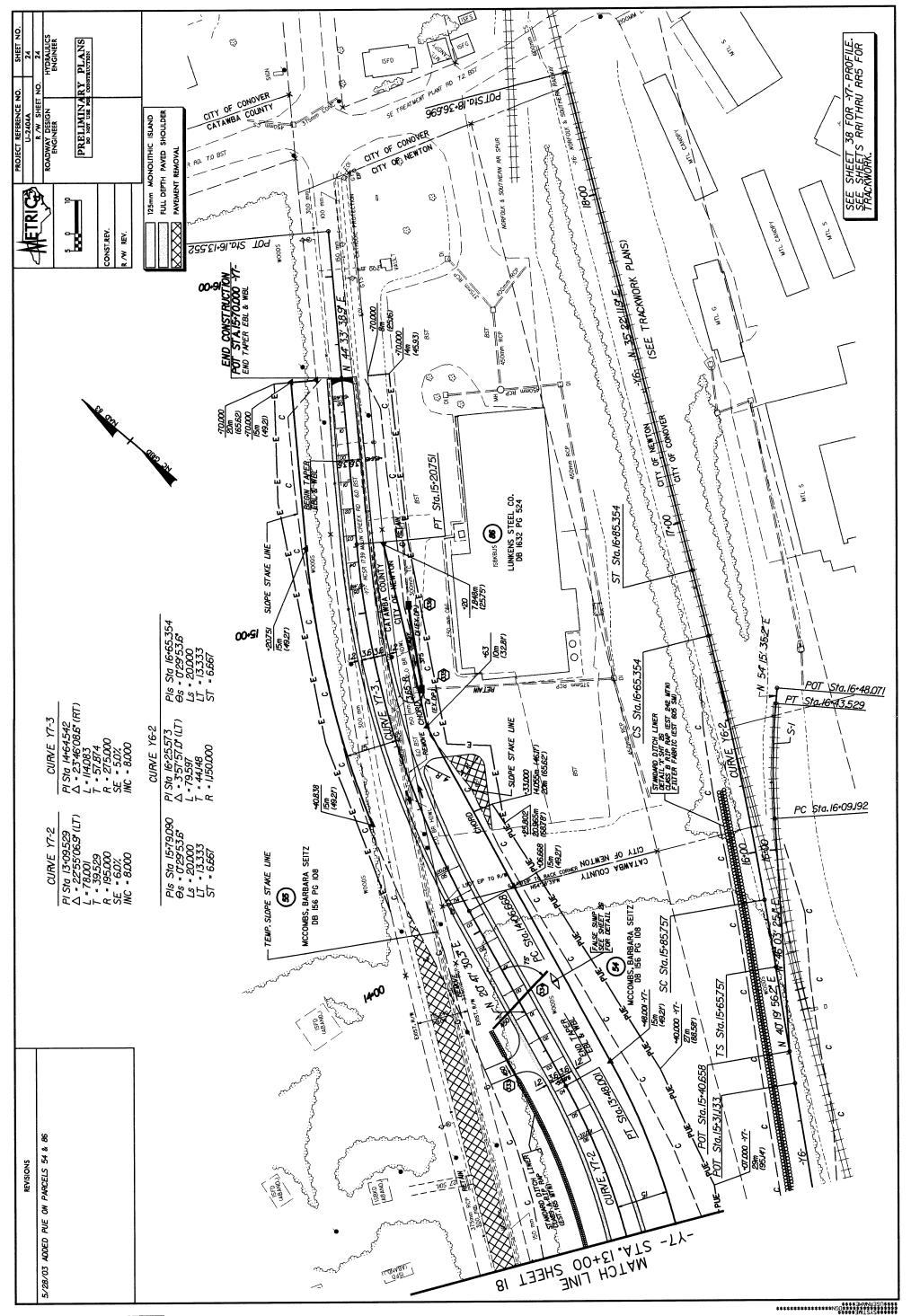


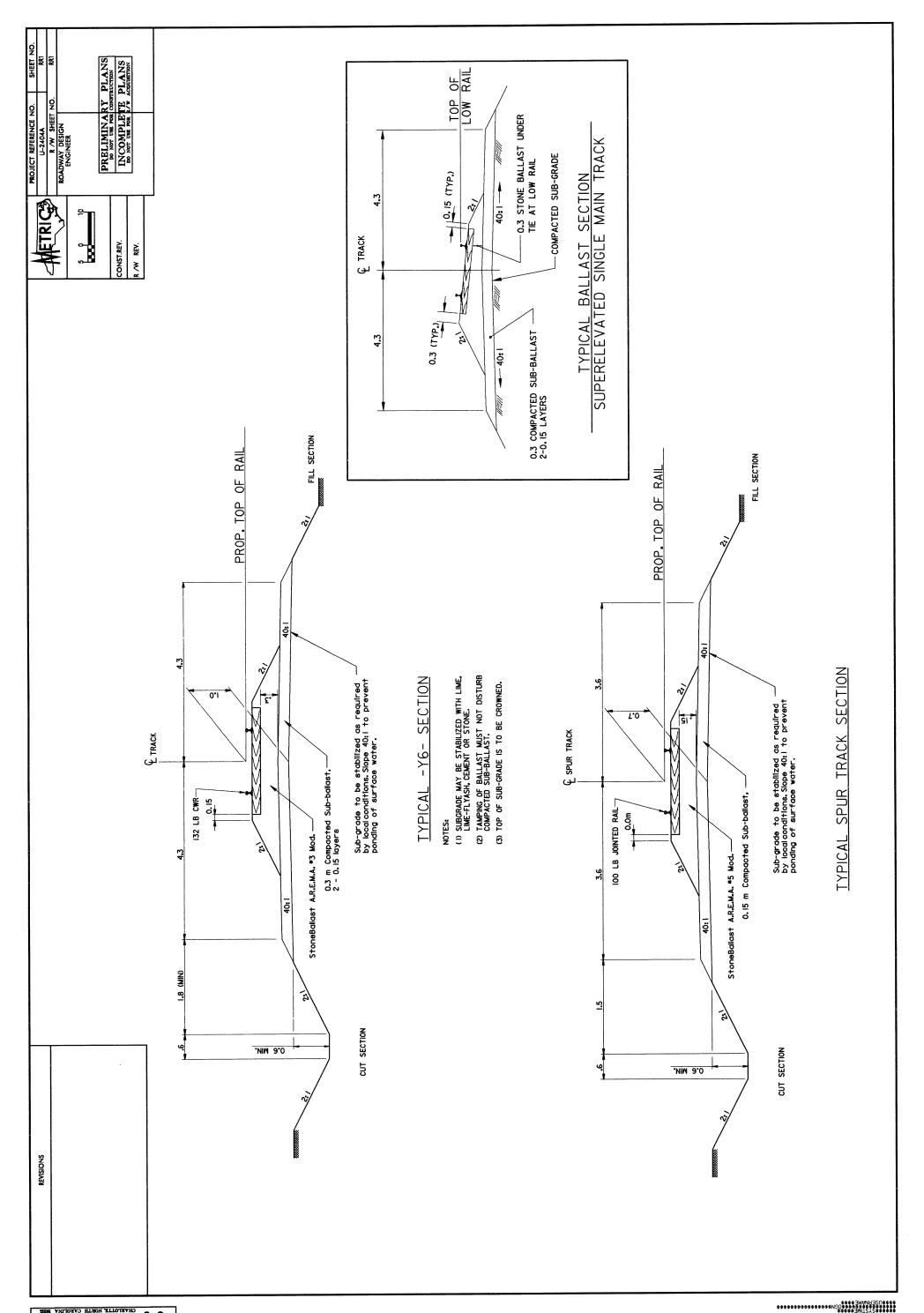


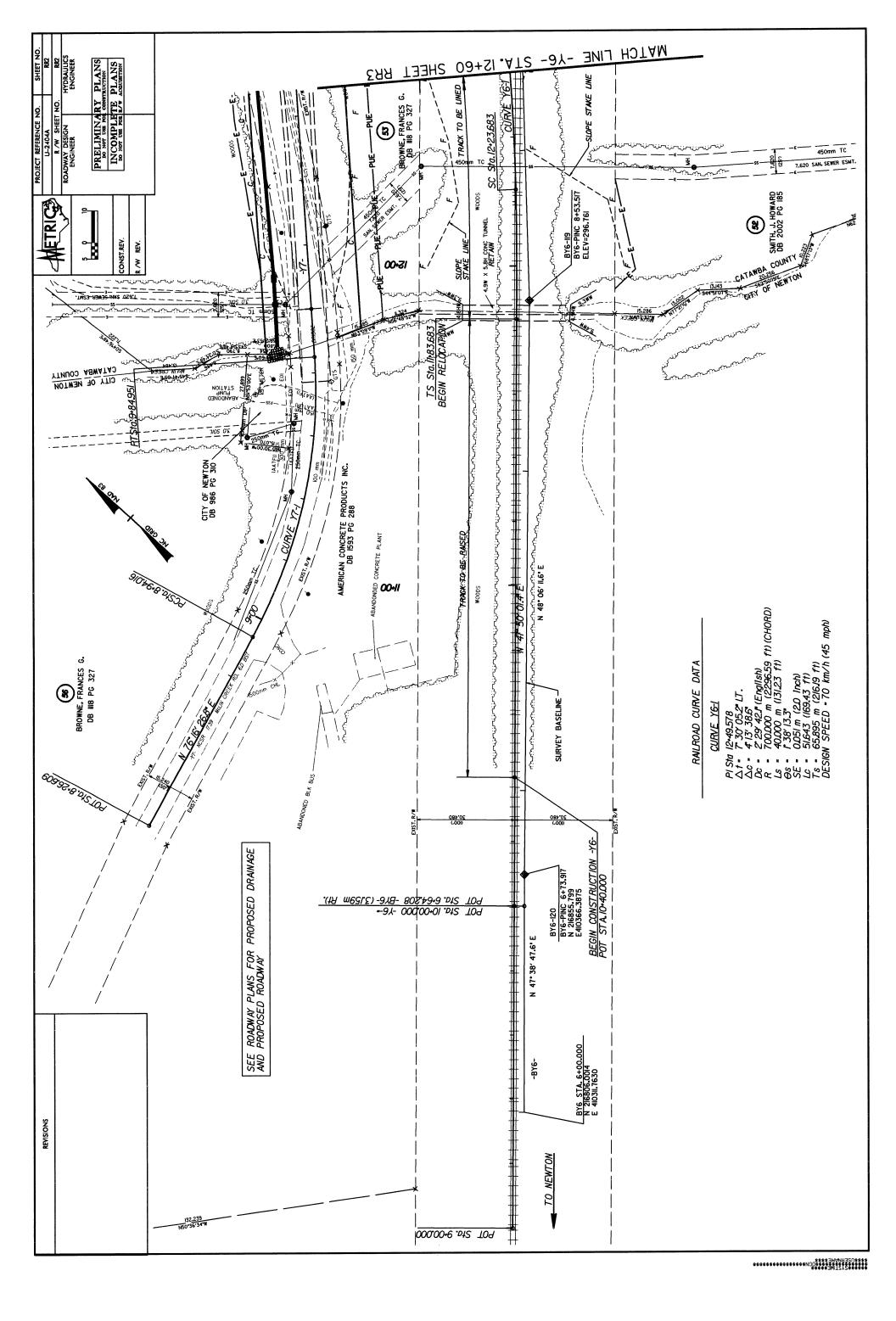


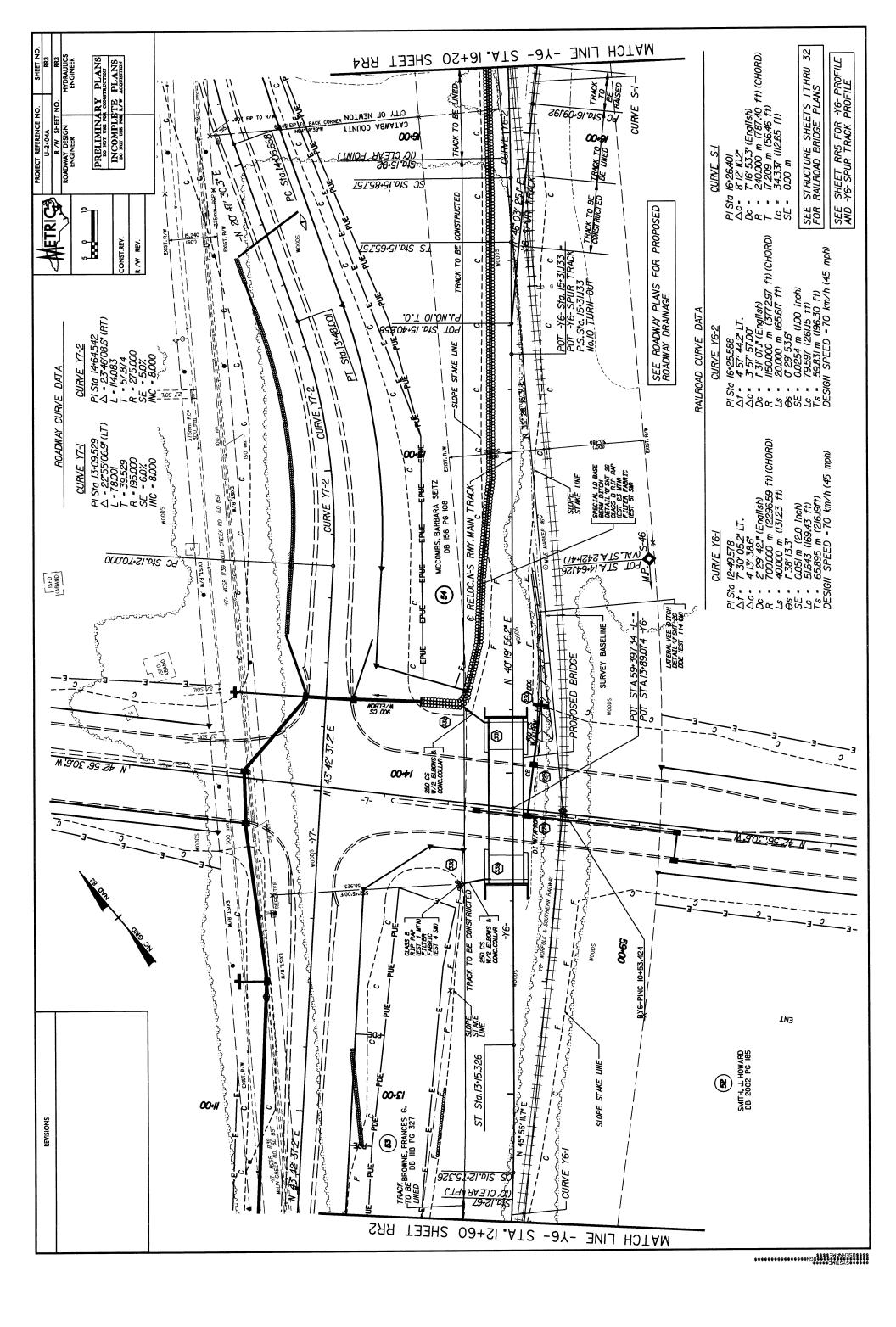












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# INDIRECT AND CUMULATIVE IMPACT STUDY

U-2404A, CATAWBA COUNTY, NORTH CAROLINA



Infrastructure, buildings, environment, communications

# Indirect and Cumulative Impact Study

U-2404A, Catawba County, North Carolina

Prepared for: North Carolina Department of Transportation

Prepared by:
ARCADIS G&M of North Carolina, Inc.
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Suite 300
Raleigh
North Carolina 27607
Tel 919 854 1282
Fax 919 854 5448

Our Ref.: NC601041.0007.0404

Date: July 2003

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Indirect and Cumulative Impact Study

U-2404A Catawba County

#### 1. Executive Summary

The proposed project, Transportation Improvement Program (TIP) Project No. U-2404A (Newton Conover Loop), involves the construction of a new four-lane roadway around the east side of the cities of Conover and Newton in Catawba County. The eastern segment of the Newton Conover Loop begins at NC 16 southeast of Newton and proceeds north to the eastern edge of Conover to SR 1739. The project's study area includes the jurisdictions of Catawba County, the city of Conover, and the city of Newton. The project is in subbasins 03-08-32 and 03-08-35 of the Catawba River Basin.

The focus of this study is to determine whether or not indirect and cumulative impacts resulting from the project will cause a violation of downstream water quality standards. The report analyzes the area's future growth potential, discusses existing plans and programs affecting water quality, and makes a finding as to associated water quality impacts.

According to the North Carolina Division of Water Quality's (DWQ) 1999 Catawba River Basinwide Water Quality Plan, overall water quality conditions in the basin are good. There are no impaired streams in the study area and there are only two impaired streams in the two subbasins that encompass the study area. One of these streams, Clark Creek, is just west of Newton and the study area. Several tributaries of Clark Creek are in the study area, primarily in developed areas. Therefore, the primary issue is protecting the water quality as opposed to restoring impaired waters.

#### Potential impacts to water quality in the study area:

- This new-build road project will bring development to a primarily undeveloped area with scattered residential areas, pastures, and fields.
- Residential growth in Newton and Conover has been occurring in the east in the direction of the eastern segment of the Newton Conover Loop.
- Increased regional roadway access will also encourage development along the loop.
- Water and sewer capacity in the cities is available and will not be an immediate growth-limiting factor. A lack of water and sewer infrastructure in the county will direct growth to the municipalities.
- Although development is expected to occur in the vicinity of the new roadway there are plans and programs in place to help mitigate the impacts.
- All jurisdictions have water quality regulations in place to mitigate water quality impacts.

### Indirect and Cumulative Impact Study

U-2404A Catawba County

In conclusion, the construction of TIP Project No. U-2404A is not expected to result in any indirect or cumulative impacts that will adversely affect the water quality within the Catawba River Basin. No further indirect or cumulative impact analysis is recommended for the proposed project.

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#### 2. Purpose of Indirect and Cumulative Impact Study

The focus of this study is to determine whether or not indirect and cumulative impacts resulting from the project will cause a violation of downstream water quality standards. The report analyzes the area's future growth potential, discusses existing plans and programs affecting water quality, and makes a finding as to associated water quality impacts.

The Council on Environmental Quality defines indirect impacts as those, "... which are caused by the action and are later in time or farther removed in distance, but are still reasonably foreseeable (40 CFR 1508.8)." Cumulative impacts are defined as, "... impacts on the environment which result from the incremental impact of the action when added to other past, present, and reasonably foreseeable future actions regardless of what agency (federal or nonfederal) or person undertakes such other actions (40 CFR 1508.7)."

Indirect impacts of transportation decisions can involve changes in the type, density, design and locations of development. Influences or disturbances caused by urban development such as increased runoff from impervious areas, erosion and sedimentation, disturbance of riparian vegetation, development in the riparian zone, and pollutant loading can have a cumulative effect on future water quality.

#### 3. Project Description

The proposed project, TIP No. U-2404A, involves building 3.9 miles (6.2 km) of new roadway as part of the construction of a segment of the Newton Conover Loop in Catawba County, North Carolina. The project extends from NC 16 southeast of Newton to SR 1739, just south of US 70. The *Environmental Assessment (EA)* for the project was completed in 1996. Table 1 lists roadway projects in Catawba County from the 2004-2010 NCDOT Transportation Improvement Program.

Table 1. 2004-2010 NCDOT TIP Roadway Projects in Catawba County\*

TIP#	Route/City	Description
R-2206	NC 16	South Of Lucia In Gaston County To SR 1895 In Catawba County. Four Lanes Divided On New Location.
R-2307	NC 150	NC 27 In Lincolnton To I-77. Widen To Multi-Lanes.
R-3100	NC 16	North Of SR 1895 To SR 1800 Southeast Of Newton. Widen To Multi-Lanes. (Coordinate R-3100C With U-2404A)
R-85 *	US 321	NC 27-150 In Lincolnton To NC 127 In Hickory. Four Lane Divided Facility On New Location.
U-2306	Hickory	Lenoir Rhyne Boulevard Extension, Tate Boulevard NE To 8th Street NE. Widen To Multi-Lanes, Part On New Location. Realign 8th Street NE With Highland Avenue NE.
U-2307	Hickory	East Side Thoroughfare, US 70-321 To NC 127. Multi-Lanes, Part On New Location.
U-2404	Conover & Newton	Newton-Conover Loop, NC 16 South Of Newton To NC 16 North Of Conover. Widen To Four Lane Divided. (Coordinate U-2404A With R-3100C)
U-2414	Conover & Hickory	Tate Boulevard Ext., East Of SR 1468 (Sweet- Water Road) To I-40. Widen SR 1692 To Multi-Lanes And Construct A Multi-Lane Connector From SR 1692 To SR 1007 And Widen SR 1007 To Multi-Lanes.
U-2528	Hickory & Longview	Northwest Loop, 33rd Street At I-40 To Airport Road At US 321. Multi-Lane Improvements, Connector On New Location And A New Interchange At SR 1124 And I-40.
U-2529	Conover, Hickory, & Newton	SR 1476 (Fairgrove Church Road), NC 10 Southwest Of Newton To SR 1491 (Section House Road). Widen To Multi-Lanes And Construct Multi-Lane Connector On New Location.
U-2530	Hickory	NC 127 And SR 1213 (2nd Street SW). Widen NC 127 To A Multi-Lanes, SR 1132 To SR 1008 And Upgrade And Extend SR 1213, Proposed US 321-NC 127 Interchange To SR 1184.
U-2531	Hickory	Hickory North Crosstown Loop, NC 127 To NC 16 In Conover. Multi-Lanes On New Location.
U-2532	Brookford & Hickory	Southern Loop, I-40 At SR 1124 To US 321 In Newton. Multi-Lanes On New Location.
U-2535	Conover & Hickory	13th Avenue SE Extension, SR 1007 (Lenoir Rhyne Boulevard) To SR 1468 (Sweetwater Road). Multi- Lanes On new Location.
U-3450	Conover & Newton	Newton-Conover Loop, NC 10 West To NC 16. Two Lane Facility With Paved Shoulders, Part On New Location.
U-3614	Hickory	US 321 To NC 127. Two Lanes On Four Lane Right Of Way, Some new Location.
U-4700	US 321	US 70 In Hickory To US 64/NC18/NC90 In Lenoir. Widen To Six Lanes.

Source: North Carolina Department of Transportation TIP Program Unit.

<sup>\*</sup> Includes only additional roadway area, not resurfacing or bridge replacements.

#### 4. Identification of Study Area

The study area was devised by examining the project's location in relation to political and planning boundaries, census boundaries, and watershed boundaries; the role the facility plays in the local network; and the development patterns of the region. The study area is in central Catawba County in subbasins 03-08-32 and 03-08-35 of the Catawba River Basin. The majority of the study area consists of the cities of Newton and Conover. In the study area, Newton's northern border is slightly north of US 70. Properties north of this area are in Conover's city limits. The southeastern portion of the study area is in unincorporated Catawba County and the town of Claremont is just east of the study area. Newton is the county seat. The study area is shown in Figure 1.

#### 5. Analysis of Study Area

#### 5.1 Demographic Characteristics

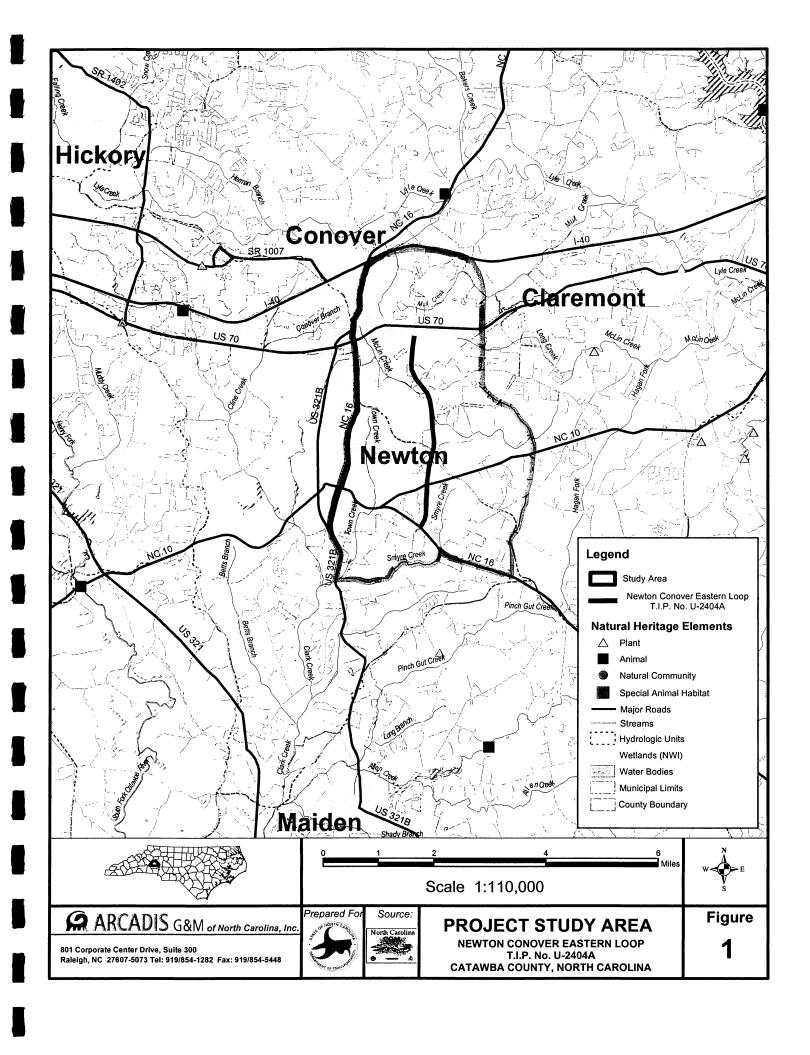
Table 2. 1990 – 2000 Population Growth for State, County, Cities, and Block Groups

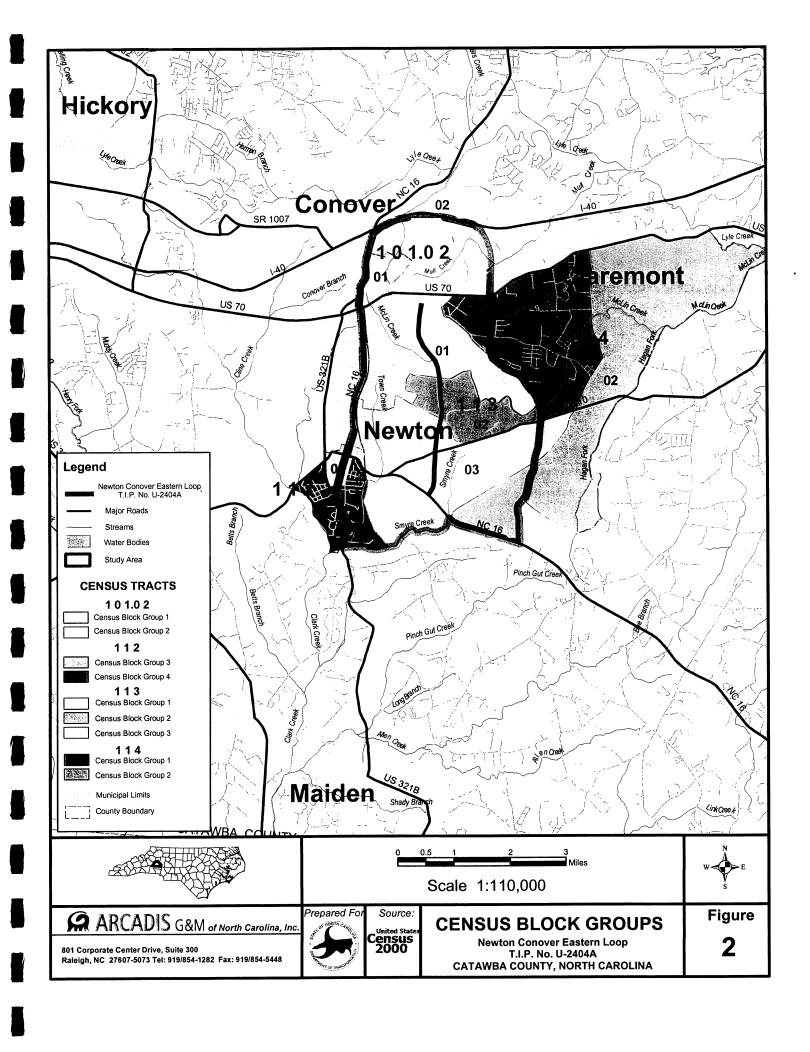
	2000 Population	1990 Population	Percent Change
North Carolina	8,049,313	6,628,637	21.4%
Catawaba County	141,685	118,412	19.7%
City of Newton	12,560	9,304	35.0%
City of Conover	6,604	5,465	20.8%
CT 101.02 BG 1*	790	686	15.2%
CT 101.02 BG 2*	1,485	1,210	22.7%
CT 112 BG 3	955	824	15.9%
CT 112 BG 4	1,228	1,197	2.6%
CT 113 BG 1	2,876	2,479	16.0%
CT 113 BG 2 and 3**	4,019	3,22	14.1%

Source: 1990 and 2000 US Census.

<sup>\* 1990</sup> Census Tract 101 was split into two Census Tracts. 1990 CT 101 BG 1 and BG 2 boundaries are very close to 2000 CT 101.2 BG 1 and BG 2 boundaries.

<sup>\*\*</sup> CT 113 BG 3 did not exist in 1990. 1990 BG 2 was split into two different BGs in 2000, CT 113 BG 2 and BG 3.





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The 1990 and 2000 US Census data were used to gather information on the population of the project study area. The census tract and block group boundaries for this area changed between the 1990 Census to the 2000 Census. Block Group 3 of Census Tract 113 did not exist in 1990. In 2000, Block Group 2 of Census Tract 113 was split into two different block groups: Block Groups 2 and 3.

Not all block groups in the study area were included in the demographic analysis to avoid skewing the data. For example, Census Tract 114 covers parts of the study area in the eastern portion of the study area but a majority of its data is for the town of Claremont, which is outside the study area boundary. Census Tract 113 is the only census tract that overlaps the road project and it is the only census tract that has all of its block groups completely within the study area. The boundaries of the block groups and study area are shown in Figure 2.

Population growth in all but two of the geographies in the study area, including the county and the state, had an increase in population of approximately 14 to 23 percent. Overall, areas in the downtowns grew at a slower rate than areas farther from the traditional downtown because of the greater availability of cheap land.

One of the geographic areas that do not follow the regional growth trend is Block Group 4 of Census Tract 112, which had a growth rate of 2.6 percent. It is in the older and more established area of Newton that has a small amount of vacant land available for development. The result is the area has less potential for new growth with infill development or redevelopment of older properties the only options for additional growth.

The city of Newton is the other geographic area that does not follow the regional trend of approximately 20 percent population growth; it experienced a population increase of 35.0 percent from 1990 to 2000. During the 1990s, Newton's population grew more in the southeast towards the unincorporated areas of the county, which is also towards the eastern portion of the Newton Conover Loop. Per the city of Newton's website, not all of the population increase in the city is due to new development. A portion of the additional population is due to property owners in the county requesting annexation into the municipality in order to receive water and sewer service.

#### 5.2 Economic Factors Contributing to Growth

According to the North Carolina Department of Commerce, Catawba County has a strong manufacturing base with 41.8 percent of the workface employed in this sector.

Some of the larger employers in the area include CommScope Inc. and CommScope of North Carolina employing 2,900 people; Siecor Operations LLC employing 1,000 people; and numerous furniture manufactures like Hickory Chair Company, Bassett Upholstery, and Progressive Furniture.

The retail trade and service sectors are two other sectors in the county, when combined, employ 32.4 percent of the workforce. These sectors experienced steady growth during the 1990s but have experienced slower growth in the last several years. The annual unemployment rate in 2001 was 6.7 percent. Unemployment in March of 2002 was 8.6 percent (NC Department of Commerce).

As a way to achieve economic diversity, Catawba County and its municipalities are members of the economic region known as the Carolinas Partnership or the Charlotte Regional Partnership, a North Carolina and South Carolina economic development organization, which also includes 13 counties and those municipalities surrounding Charlotte and Mecklenburg County. Membership assists in achieving community goals of economic diversity, through targeted marketing at an international level.

Local planning officials expect additional residential and industrial development to occur in the study area in the next few years. According to Glenn Pattishall with the Newton Planning Department, additional multi-family residential subdivisions (36 units) and an industrial park are planned in the study area. He also stated that development is occurring at a moderate pace and in accordance with the city's ordinances and plans.

Regional roadway access is another factor contributing to growth in the area. According to the Newton Planning Staff, a large percentage of residents in the study area work in one city and commute to another city in the region. Living in Newton and commuting to Hickory or the Charlotte metropolitan area or the reverse is common. This increases employment options for residents throughout the region and increases the potential labor pool for companies in the region. Even with the options of employment, the municipalities are searching for ways to increase the economic diversity in the region. Conover lists this as one of its goals in its 2003 Land Development Plan (draft).

#### 5.3 Notable Features

The study area is in the Catawba River Basin. The Catawba River is part of the Santee-Cooper River system, which begins on the eastern slopes of the Blue Ridge

Mountains in North Carolina and reaches the Atlantic Ocean in South Carolina. In North Carolina, the Catawba River flows into Lake Norman, a drinking water source for Lincoln County, the city of Charlotte, and the towns of Huntersville, Davidson, and Mooresville. The water supply watershed for Lake Norman extends into the eastern fringe of the study area. The critical area of the Lake Norman watershed does not extend into the study area. The study area for this project is in subbasins 03-08-32 and 03-08-35 (see Figure 3). Streams in the study area include Smyre Creek, Town Creek, McLin Creek, Long Creek, and Mull Creek, as well as several of their tributaries. Long Creek and Mull Creek are classified as Class WS-IV waters. Smyre Creek and McLin Creek are classified as Class C waters. No waters classified as High Quality Waters or as Outstanding Resource Waters are in the study area or vicinity.

### 5.4 Existing Land Use

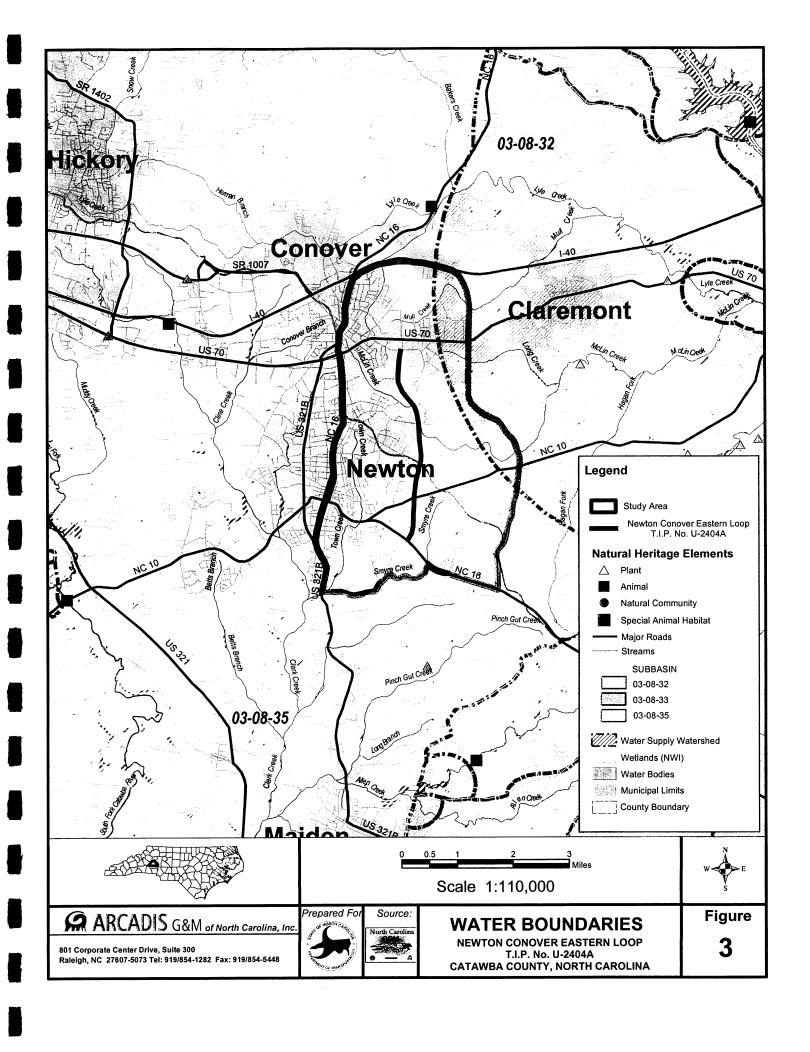
The majority of the study area is in the city of Newton's planning jurisdiction. Newton and Conover each have a good mix of small-scale development including residential, industrial, small home businesses, and commercial development. Except for the industrial development, all of these land uses are mixed throughout the study area while the industrial development is in the northeast portion of the study area near US 70. Both Newton and Conover have traditional downtowns along NC 16. Most of this development is within the study area.

The eastern and southeastern portion of the study area is in Catawba County's planning jurisdiction. Land uses near NC 10, between SR 1802 and 1804, in the county are dominated by open fields with scattered low-density residential development including stick-built homes and mobiles homes; older churches; and agricultural land uses. Land uses south of NC 16 and east of SR 1800 are similar.

#### 5.5 Land Use Plans

#### 5.5.1 Catawba County

Catawba County's planning jurisdiction covers only a small portion of the land in the study area. Although the county has several small area land use plans, none of them cover properties within the study area. The county does have a transportation plan that was adopted in 1992. Due to the age of the plan, the county is in the process of developing a new plan that is scheduled for public hearings in September 2003. As of July 2003, no draft of the plan is available.



The Unifour Open Space and Recreation Task Force is a newly created regional program that is charged with reviewing current open space and recreation opportunities in the region and determining how to coordinate seamless open space opportunities in the region. Per the Catawba County Planning and Development Annual Report, subcommittees are currently working on sections of the plan. By preserving more open space in the area, this program may also affect the development patterns and the water quality in the study area.

### 5.5.2 City of Conover

Conover is developing the 2003 Land Development Plan (LDP) to update its 1992 plan. The document is in the draft phase and is scheduled to be presented to the public in August of 2003.

Proposed goals of the 2003 LDP (draft) include:

- Reinforce and improve the community livability of Conover.
- Provide essential public services and infrastructure with capacity to accommodate growth.
- Improve transportation mobility through alternate mode availability and vehicular facilities.
- Ensure ample and readily accessible open space.
- Pursue and maintain economic vitality.

The Conover LDP (draft) focuses on encouraging traditional versus strip development and providing infrastructure where growth is desired instead of following where growth occurs. According to LDP (draft), "Most all of the issues Conover hopes to address in the next ten years directly or indirectly relate to the notion of "traditional" development, as opposed to conventional (development)."

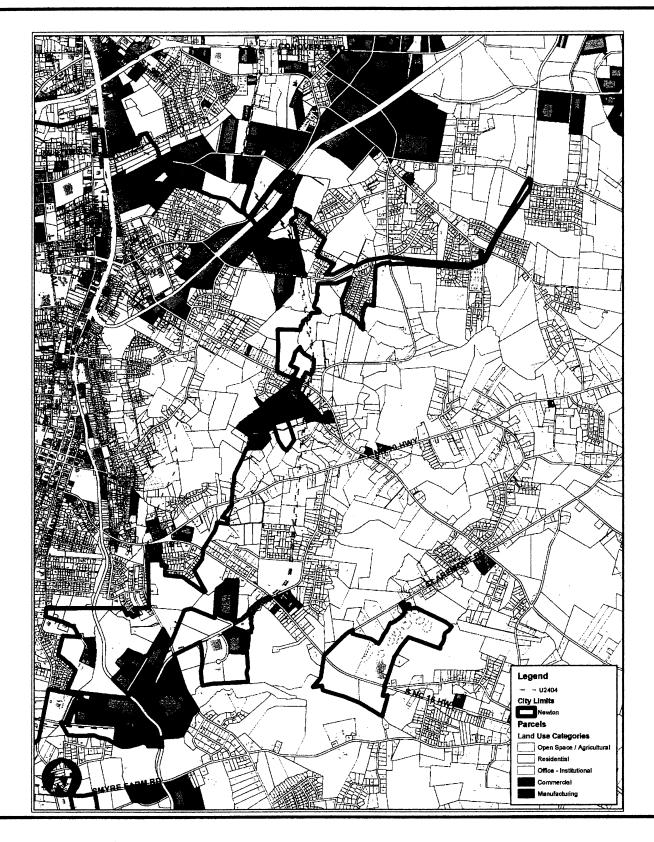
Conover's vision of traditional development is "... mixed use districts, public transportation, open space preservation, multiple connections, and the creation of a true sense of 'community'." Conover views conventional development as, "single-use zoning or mono-cultural isolated developments" that is, "random development with disconnected highway strip malls, single use subdivisions and heavy dependence on automobiles due to inadequate accessibility." Conover is especially concerned with preserving its Central Business District (CBD), which has already developed in the "traditional" pattern. To address this goal the city is doing or has done the following:

- Encouraging infill development as opposed to development in the "outskirts" of the community
- Sponsoring beautification projects in the CBD
- Recruiting appropriate businesses to locate in the CBD so that the small-town charm can be maintained while providing necessary functions for the citizens.
- Adopted a policy (the 2003 LDP draft) that encourages mixed-use development in order to make the city more walkable and decrease the negative effects of automobile dependency.
- Negotiated a contract with NCDOT to construct 8-foot-wide sidewalks along the entire length of the new roadway within the city of Conover in order to support the pedestrian traffic which is a desired result of traditional development.
- Developed design guidelines so that streets, buildings, public spaces, parks and uses work together and are not separated, disconnected, or segregated elements.

Traditional development uses less land and requires a lower amount of impervious surface than conventional development; this results in less run-off water and reduces erosion. Therefore, this type of development reduces water quality impacts that may be greater if the area were to develop in a conventional pattern.

#### 5.5.3 City of Newton

In an effort to plan for changes in land use with the addition of the eastern segment of the Newton Conover Loop, the city of Newton developed the "Area Specific Plan for Area 1," which includes the properties in Newton's planning jurisdiction that the Newton Planning Department believes will be impacted by the new roadway. Unlike Conover, which put its vision into document form, Newton has placed its vision on a series of maps that address land use, zoning, transportation facilities, and utilities. Per the plan, Newton is encouraging the combination of parcels and the submission of Planned Unit Developments (PUDs) in order to influence the design of the projects and encourage road interconnectivity. It is also encouraging multi-modal transportation design and traditional development. Once the Area 1 maps are completed and adopted, the city plans to create the ordinances necessary to enforce the maps. Completion is expected by the end of the year. See Figure 4 for existing land uses in the city of Newton.



# **NEWTON LAND USE BY TYPE**

Source: 2003 NewtonArea1 Area Specific PlanDraft

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Prepared for:

**Indirect & Cumulative Impacts** 

TIP Project U-2404A Catawba County, North Carolina

**Figure** 

4

### 5.6 Zoning

#### 5.6.1 Catawba County

In the study area, Catawba County's zoning ordinances apply only to the properties in the unincorporated portions of the study area. Existing land use patterns are largely reflective of local zoning regulations. For the most part, undeveloped properties in Catawba County are zoned residential. Almost the entire county is zoned R-2, which accommodates low-density residential development, agriculture, and the necessary governmental and other support services in the more rural portions of Catawba County. In addition to the R-2 zoning district, the county has eight other different zoning districts plus the following special districts:

- Planned Development Districts: meant for several parcels of land to be developed on a unified basis. This is a new district.
- Historic Districts: No historic district is currently applied anywhere in the county.
- Special Districts: These districts include the Catawba River Corridor District, and the 321-Economic Development District.

The Voluntary Agricultural District (VAD) is another program in the development phase that may impact the development patterns in the county. The purpose of the program is to increase "the identity and pride in the agricultural community and its way of life." It is also meant to protect farmers from non-farm development issues like nuisance lawsuits and negative impacts on properly managed farms. This district will encourage more farmers to continue the agricultural land use on their property, therefore impacting the water quality in the study area. The VAD is expected to go to public hearing in September of 2003.

#### 5.6.2 City of Conover

The majority of the properties in the study area that are within the city of Conover's planning jurisdiction are zoned Industrial. This area does not have very much vacant land area available for development. The city of Conover has five residential zoning districts: R-20, R-9, R-9A, NR, and NC. There are four commercial districts; one of these is Conover's Central Business District, which is at the intersection of two major roads, US 70 (First Street) and NC 16 (First Avenue), placing it at the heart of the city. Specialty stores, convenience stores, and public and private offices inhabit this district. Other commercial districts in Conover are the Strip Commercial and Local

Convenience, the Neighborhood Business Core District, and the Commercial Blocks or Centers District.

Other districts in the city include the Mixed-Use District, Industrial District concentrated around US 70, Open Space District, and the two historic districts.

### 5.6.3 City of Newton

The city of Newton has 13 different zoning districts. The majority of the undeveloped properties in the city are zoned residential. In preparation for the Newton Conover Loop, the planning department is in the process of drafting zoning maps for the area around the new roadway. Adoption of the plans and policies is expected by the end of 2003.

### 5.7 Water and Sewer

Water and sewer infrastructure is provided by many different sources in the region. Even though excess capacity is available at all of the facilities, plans for future expansions are being made, therefore water and sewer infrastructure will not be a growth-limiting factor in the study area.

#### 5.7.1 Catawba County

Catawba County does not directly provide water or sewer service to its residents; it does so through one of local municipality's plant. Per Amanda Kain with Catawba County Utilities and Engineering, if the county deems it in the county's best interest to extend services, it will invest the capital fee of extending service into the county and charge its residents to hook up to the service. Once the line is extended, the property owner receives its water from a local municipality and the county is not involved in additional services. The county does not provide sewer service nor does it plan to provide that service in the future.

If the county decides it does not have an interest in extending water lines to a development, the property owner must apply for well and septic tank permits with the county or request services from a local municipality. Per the *Catawba County Strategic Growth Plan*, *Current Conditions Report*, public water and sewer are required "where available and feasible for extension." This may require a property owner to request that a municipality annex the property in order for it to receive

water and sewer infrastructure, therefore also requiring the owner to develop the property in accordance with the municipality's ordinances and regulations.

## 5.7.2 City of Conover

According to the city's web site, Conover recognizes that the water and sewer lines help direct growth and that development generally "follows" this infrastructure. The city of Conover has excess sewer and water capacity at all of the plants they own completely or have partial ownership. Conover purchases finished water from the city of Hickory.

In 1991, Conover recognized a future water shortage issue and purchased 6.7 acres on NC 16 at Shell Hollar Road (SR 1703), on which to build additional tanks and now also provides water service to Claremont and other portions of eastern Catawba County. Although the facility is currently sufficient, there is room to double the size of the plant if needed by future growth.

Conover maintains and operates two separate wastewater treatment facilities: the Southeast Wastewater Treatment Plant (WWTP) and the Northeast WWTP and owns 10 percent of the capacity in a plant operated by the city of Newton, the Clark Creek WWTP. The Northeast WWTP currently has excess capacity.

The Southeast WWTP, off McLin Creek Road, contains two separate treatment facilities. The Newton Conover Loop road project will literally run through the middle of this plant. Per the city of Conover website, an agreement was reached with NCDOT for NCDOT to pay for the city to build new facilities in the upper portion to replace the lower portion's facility. In the fall of 2003 Conover plans to increase its usage of the Clark Creek WWTP to compensate for the loss of capacity at the Southeast WWTP.

#### 5.7.3 City of Newton

Newton operates the Newton Water Plant (NWP) and currently has excess capacity to serve its customers. Per Tim Abernethy with the NWP, in early 2004 the city is going to expand its customer base, therefore increasing its usage. Mr. Abernathy estimates the water plant will not need additional capacity for five to seven years.

Clark Creek WWTP currently operates well below its permitted flow rate. According to James Richards, Superintendent of Clark Creek WWTP, in the fall of 2003 the city of Conover is going to increase its usage of the Clark Creek WWTP. Mr. Clark still expects capacity to far exceed demand even with the city of Conover also using the WWTP.

### 5.8 Water Quality Plans and Programs

# 5.8.1 1999 Catawba River Basinwide Water Quality Plan

According to the 1999 Catawba River Basinwide Water Quality Plan, overall water quality conditions in the basin are good. Most of the impaired stream miles are in the urbanized areas of Mecklenburg County, while the most good to excellent water quality ratings are in the basin's headwaters. The project study area is in two subbasins: 03-08-32 and 03-08-35. SR 1735 is the approximate boundary between the subbasins.

The northern portion of the study area is in subbasin 03-08-32. The subbasin includes portions of the cities of Newton and Conover, as well as Hickory. McLin Creek is the only monitored stream in the study area; however, the monitoring site is to the east of the study area at SR 1722. Support ratings based on biological and chemical monitoring data indicate that there are no impaired streams in the subbasin. However, several streams in the subbasin are impacted by nonpoint source pollution.

The southern portion of the study area is in subbasin 03-08-35. The subbasin includes primarily agricultural land uses with some urban areas. Generally, water quality in the subbasin is good with some waters designated outstanding resource waters. There are only two impaired streams in the subbasin, Clark Creek (Catawba County) and Mauney Creek (Gaston County). Neither of these streams is in the study area; however, Clark Creek is just west of Newton and the study area. Several tributaries of Clark Creek are in the study area, primarily in developed areas. One of the issues discussed in the basinwide plan is Clark Creek's contribution to the degradation of the south Fork Catawba River water quality. According to the plan, "other tributaries within the watershed are cumulatively affecting the water quality of the South Fork Catawba River." Although the river is not listed as impaired, the plan notes a need to improve water quality. The DWQ plans to take steps to address color and toxicity concerns in the South Fork Catawba River watershed. Bills Branch, just south of the study area, was listed as impaired in the 1995 basinwide plan, but is no longer included on the 303(d) list due to the elimination of discharges from the Catawba Correctional Center Wastewater Treatment Plant.

### 5.8.2 Catawba County Environment Task Force

The Catawba County Board of Commissioners appointed a "Foresight Steering Committee" to direct a strategic planning process for the county. A subcommittee, the Environment Task Force, is charged with "examining and evaluating the community and region's collective environmental policies and their implications on the county's economy and quality of life." One of the issues the task force will consider is water quality in the region. A final report, including specific strategies, is scheduled to be presented to the Board of Commissioners in late 2003. According to Mary George, Catawba County Planner, the county is currently pursuing educational programs addressing water quality issues.

## 5.8.3 City of Conover 2003 Land Use Plan (draft)

Conover's draft 2003 Land Use Plan addresses water quality and storm water management. Conover has already taken measures to preserve water quality through its monitoring of water at wastewater treatment plants and a new telemetry system on manholes. However, the draft plan notes "storm water management will become more important and more difficult to manage as development decreases the natural filtration system." The draft plan recommends the implementation and coordination of Phase II Storm Water regulations. In addition, the draft plan recognizes that increased development in Conover may result in special drainage basin requirements for storm water runoff under the Clean Water Act. The plan also recommends construction limitations on moderate to severe slopes in order to avoid eroded slopes, which could result in increased sedimentation in surface waters.

### 5.8.4 Water Supply Watershed Ordinances

A portion of the eastern fringe of the study area is in the Lake Norman watershed and is classified as a WS-IV protected area (see Figure 3). The WS-IV classification is generally applied to water supply watersheds in moderate to highly developed areas. None of the watershed is within Newton's planning jurisdiction. In order to protect the water supply in the area both Conover and Catawba County adopted Water Supply Watershed Protection overlay zoning districts to regulate development in this area.

### Objectives of both ordinances:

Limit nonpoint source discharge and pollution in the water supply watershed.

- Enforce density restrictions and impervious surface coverage limitations.
- Provide options for higher densities of residential development.
- Require a 30-foot vegetated buffer adjacent to all streams or lakes in this zone.

## Objectives specific to Catawba County's ordinance:

- Allow single-family residential structures on lots of 20,000 square feet or greater,
- Limit other residential and nonresidential development to 24 percent built-upon area.

### Objectives specific to Conover's ordinance:

• Only new development that requires an erosion and sedimentation control plan under state law is required to comply with the WS-IV watershed regulations.

### 5.8.5 Other Regulations and Programs

The city of Newton adopted a sedimentation and soil erosion ordinance, while Conover and Catawba County rely on the state's "Rules and Regulations for Erosion and Sedimentation Control." A sedimentation and erosion control plan must be submitted prior to any land-disturbing activity exceeding one acre. Like Conover, the city of Newton is also covered by the Phase II requirements of the state's stormwater program.

Programs are in place to minimize direct, indirect, and cumulative impacts due to the construction of the proposed project and other NCDOT projects that will be built in the study area. These requirements, which are specific to the NCDOT, are precautions taken to protect water quality in the study area and downstream. The NCDOT activities such as general maintenance operations and facilities, construction operations including temporary erosion and sediment control, as well as project planning and design, must comply with standards set forth in the NCDOT handbook titled, "Best Management Practices for Protection of Surface Waters." Best management practices (BMPs) include preventative and control measures undertaken to avoid or reduce water pollution.

A National Pollutant Discharge Elimination System (NPDES) permit that applies throughout the state on NCDOT-owned right-of-way was issued on June 8, 1998. Requirements contained in the permit address a broad range of NCDOT activities. Included is a requirement for development of a procedure to document newly constructed stormwater outfalls and add them to a stormwater system inventory of

existing facilities. This documentation process will include the development of project stormwater management plans.

#### 6. Conclusion

Indirect and cumulative impacts of transportation projects can involve changes in the type, density, design and locations of development. Influences or disturbances caused by urban development such as increased runoff from impervious areas, erosion and sedimentation, disturbance of riparian vegetation, development in the riparian zone, and pollutant loading can have a cumulative effect on future water quality. The following factors are potential impacts on water quality as a result of TIP Project No. U-2404A (Newton Conover Loop).

- This new-build road project will bring development to a primarily undeveloped area with scattered residential areas, pastures, and fields.
- Residential growth in Newton and Conover has been occurring in the east in the direction of the eastern segment of the Newton Conover Loop.
- Increased regional roadway access will also encourage development along the loop.
- Water and sewer capacity in the cities is available and will not be an immediate growth-limiting factor. A lack of water and sewer infrastructure in the county will direct growth to the municipalities.
- Although development is expected to occur in the vicinity of the new roadway there are plans and programs in place to help mitigate any potential impacts.
- All jurisdictions have water quality regulations in place to mitigate water quality impacts.

Based on the factors outlined in this report, it was determined that the proposed project will not induce extensive development in the study area, but due to the increased regional roadway access future development will shift to the new road corridor. The construction of the Newton Conover Loop, which will accommodate increasing traffic in the area and provide greater regional access, will play a role in development decisions along the corridor and in adjacent areas as permitted by local, state, and federal regulations.

Although development is expected in the study area, the overall indirect and cumulative impacts resulting from the construction of TIP Project No. U-2404A are expected to be minimal because of development limitations and regulations.

Therefore, it is determined that construction of TIP Project No. U-2404A will not result in indirect or cumulative impacts that will adversely affect water quality within the Catawba River Basin. No further indirect or cumulative impact analysis is recommended for the proposed project.

#### 7. References

- Abernethy, Tim. Water Plant Operator in Charge and Responsible, city of Newton. Personal communication to M. Hane, ARCADIS. May 20, 2003.
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